



UNITED STATES MARINE CORPS
MARINE CORPS BASE JAPAN CAMP
SMEDLEY D. BUTLER, OKINAWA UNIT 35001
FPO AP 96373-5001

JUSTIFICATION AND APPROVAL FOR
USE OF OTHER THAN FULL AND OPEN COMPETITION
J&A No. M67400-FY12-D-0006

1. Identification of Agency and Contracting Activity.

Agency

Communications Training Center -3
MCCES
Okinawa, Japan
315-623-1052 / 315-623-1051

Contracting Activity

Marine Corps
Regional Contracting Office Camp Hansen,
Camp Butler, Okinawa, Japan
315-645-8612

2. Description of Action Being Approved.

III Marine Expeditionary Force (MEF) Communications Training Requirements on Okinawa and the Pacific Region. The current contract, N65236-14-F-1151, was provided through Training and Education Command (TECOM) and expires on 20 July 2015. Marine Corps Systems Command is proceeding with a procurement to replace the current contract, but the expected award is 20 November 2015. This request is for a bridge contract to cover the period of 21 July to 20 November 2015. The proposed contract will be a sole-source to allow for technical, training and planning services on site at the USMC Communications Training Center -3 (CTC-3) on Camp Courtney, Camp Foster, Camp Hansen and Camp Kinser for III Marine Expeditionary Force (MEF). The services shall include training material delivery to Marines, training material updates as Technology, Tactics, Techniques and Procedures (TTPs) are written, and shall support On-the-Job training (OJT) to USMC communications personnel.

3. Description of Supplies/Services.

The services to be provided under this bridge contract are for required/mandatory support of communications training, concepts, systems, and technologies on Camp Courtney, Camp Foster, Camp Hansen, and Camp Kinser. The estimated value of this requirement is \$ [REDACTED].

Total \$ [REDACTED] for four (4) months: Communications training, concepts, systems, and technologies to be supported shall include:

- a. High Frequency (HF), Very High Frequency (VHF) and Ultra High Frequency (UHF) radios;
- b. Cybersecurity Workforce Improvement;
- c. Combat Operations Center (COC) communications network infrastructure;
- e. Terrestrial microwave;
- f. Very Small Aperture Terminal (VSAT);
- g. Microsoft client and server operating systems;
- h. Cisco networking technologies;
- i. VMware virtualization technologies

4. Statutory Authority Permitting Other Than Full and Open Competition.

The statutory authority permitting other than full and open competition is 10 U.S.C. Section 2304 (c)(1), as implemented by the Federal Acquisition Regulation (FAR) 6.302-1, Only One Responsible Source, and No Other Supplies or Services Will Satisfy Agency Requirements.

5. Rationale Justifying Use of Cited Statutory Authority.

FAR 6.302-1 (a)(2)(iii)(A)(B) contains the applicable statutory authority permitting other than full and open competition for the contemplated contract action. This reference reads "Services may be deemed to be available only from the original source in the case of a follow-on contract for the continued provision of highly specialized services, when it is likely that award to any other source would result in;

(A) "Substantial duplication of cost to the Government that is not expected to be recovered through competition".

The Government does not currently have adequate military personnel assigned in Okinawa to support training and curriculum development on Okinawa or throughout the Pacific region. Contracted personnel are able to provide experience and continued presence in lieu of a shortage of active duty personnel. Continuation of the current contract is the most cost effective way to ensure communications training, concepts, systems, and technologies will be supported until a permanent contract vehicle is in place. Continuation of the contract will ensure that the current contractor staff will be maintained until a permanent contract vehicle is in place. A four month lapse in contract and not having experienced contracted trainers will severely diminish the operational readiness of the III Marine Expeditionary Force (MEF).

(B) Unacceptable delays in fulfilling the agency's requirement.

Without the proposed contract action for a bridge contract to cover these requirements, the III Marine Expeditionary Force (MEF) and CTC-3 will need to forego critical communications training and support. Services provided under this contract will ensure communications training, concepts, systems, and technologies support will be maintained until a permanent contract is awarded. Lapse of this contract will diminish the operational readiness of III Marine Expeditionary Force (MEF) communications community. The current Contractor is the only available source that has the resources to immediately continue communications training, concepts, systems, and technologies support during the interim without mission interruption.

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Possible.

This bridge extension will be synopsisized in accordance with FAR 5.2, Synopsis of Proposed Contract Action. The bridge contract will be awarded on a sole source basis solely to ensure services are continued while the replacement contract is solicited.

7. Determination of Fair and Reasonable Cost.

The Contracting Officer will determine that the price for this acquisition/service is fair and reasonable in accordance with the FAR15.305.

8. Actions to Remove Barriers to Future Competition.

The follow-on contract is being solicited using full and open competition procedures.

TECHNICAL AND REQUIREMENTS CERTIFICATION

I certify that the supporting data under my cognizance, which is included in this justification, are accurate and complete to the best of my knowledge and belief.

Technical/Requirements Cognizance:

WR Thompson

 Capt William R. Thompson
 Director, Communications Training Center -3
 Camp Hansen

623-1052 15 Apr 15
 Phone Date

BJ Seemly

 LtCol Bradley J. Teemley
 G-6, III Marine Expeditionary Force (MEF)
 Camp Courtney

645-2501 15 APR 15
 Phone Date

COUNSEL REVIEW

I have reviewed this justification for legal sufficiency, (MCO P4200.15G, Appendix C, S-790).

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 ou=USMC, cn=KESKE.ZENON.W.1241633442
 Date: 2015.04.15 14:25:04 +09'00'

 Maj Zenon Keske
 Legal Counsel
 Pacific Area Counsel Office - Marine Corps Base Camp Butler, Okinawa, Japan

Phone Date

CONTRACTING OFFICER CERTIFICATION

I certify that this justification is accurate and complete to the best of my knowledge and belief and hereby approve the proposed action, (FAR 6.304(a)(3)).

SCHMID.STEVEN.JOHN.1144353
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 Date: 2015.04.15 15:21:33 +09'00'

 LtCol Steven J. Schmid
 Contracting Officer
 Regional Contracting Office -MCIPAC, Marine Corps Base Camp Butler, Okinawa, Japan

Phone Date

REQUEST FOR AUTHORIZATION OF BRIDGE CONTRACT

- 1) Contract #: N65236-14-F-1151
- 2) Incumbent Name: PROFESSIONAL SOLUTIONS1, LLC.
- 3) Date Current Contract Period of Performance Expires: 20 Jul 2015
- 4) Period of Performance and Value of Last Order/Contract Action:
21 Jul to 20 Jul 2015
\$ [REDACTED] (full value of contract awarded on behalf of TECOM Marine Corps wide)
- 5) Date Requirement for Bridge Contract Identified: 12 Mar 2015
- 6) Estimated Period of Performance and Value of Bridge Contract:
21 July 2015 to 20 Nov 2015
\$ [REDACTED] (value of contract only to support Okinawa portion of contract)
- 7) Anticipated Award Date for Follow-on Contract (after bridge contract):
21 Nov 2015

8) Reason for Bridge Contract:

A four month extension is required for Contract N65236-14-F-1151 while a new permanent contract is processed. The new contracted is estimated to be awarded by 20 November 2015. The proposed contract will be a sole-source, bridge contract, issued for a period of four (4) months from 21 July 2015, to allow for technical, training and planning services on site at the USMC Communications Training Center -3 (CTC-3) on Camp Courtney, Camp Foster, Camp Hansen and Camp Kinser for III Marine Expeditionary Force (MEF). The services shall include training material delivery to Marines, training material updates as Technology, Tactics, Techniques and Procedures (TTPs) are written, and shall support On-the-Job training (OJT) to USMC communications personnel.

Communications training, concepts, systems, and technologies to be supported shall include:

- a. High Frequency (HF), Very High Frequency (VHF) and Ultra High Frequency (UHF) radios;
- b. Cybersecurity Workforce Improvement;
- c. Combat Operations Center (COC) communications network infrastructure;
- e. terrestrial microwave;
- f. Very Small Aperture Terminal (VSAT);
- g. Microsoft client and server operating systems;
- h. Cisco networking technologies;
- i. VMware virtualization technologies

9) Describe the Urgency and Impact of Lack of Contractual Coverage Without Bridge Contract:

The Government does not currently have adequate military personnel assigned in Okinawa to support training and curriculum development on Okinawa or throughout the Pacific region. Contracted personnel are able to provide experience and continued presence in lieu of a shortage of active duty personnel. Lack of coverage without this bridge contract will result in the III Marine Expeditionary Force (MEF) and CTC-3 having to forego critical communications training and support. A four month lapse in contract will severely diminish the operational readiness of the III Marine Expeditionary Force

(MEF). Services provided under this contract will ensure communications training, concepts, systems, and technologies support will be maintained until a permanent contract is awarded.

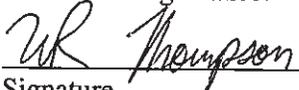
10) Actions Taken to Eliminate Future Need for Bridge Contract: (address whether the acquisition strategy is full and open, limited competition, or sole source)
A new full and open contract is currently being processed by GCSS-TECOM. The timeline for the process and awarding of this contract is 20 November 2015. This contract will be for one year with three option years. The current request for a bridge contract is only needed to ensure technical, training and planning services required by the III Marine Expeditionary Force (MEF) continues from expiration of the current contract to the award of the new one.

CERTIFICATIONS AND APPROVAL

TECHNICAL/REQUIREMENTS CERTIFICATION

I certify that the facts and representations under my cognizance which are included in this request for authorization of a bridge contract are complete and accurate to the best of my knowledge and belief.

Technical Cognizance:

	William R. Thompson	623-1052	15 Apr 15
Signature	Name (Printed)	Phone No.	Date

Requirements Cognizance:

	BJ Feenley	622-7229	15 APR 15
Signature	Name (Printed)	Phone No.	Date

CONTRACTING OFFICER CERTIFICATION

I certify that the facts and representations for this request for authorization of a bridge contract are accurate and complete to the best of my knowledge and belief.

_____	_____	_____	_____
Signature	Name (Printed)	Phone No.	Date

ACQUISITION VALUED \$650,000 OR LESS ACTIVITY CHIEF OF THE CONTRACTING OFFICE APPROVAL

Upon the basis of the information contained in this request, I hereby approve, as the Activity Chief of the Contracting Office, the negotiation of a bridge contract valued at \$650,000 or less as described herein.

_____	_____	_____
Signature	Name (Printed)	Date