



DEPARTMENT OF THE NAVY

NAVAL SEA SYSTEMS COMMAND
1333 ISAAC HULL AVE SE
WASHINGTON NAVY YARD DC 20376-0001

IN REPLY TO

J&A Number: 51,103

Code: SEA 02516

P.R. No.: N0002411FR41077

JUSTIFICATION AND APPROVAL FOR USE OF OTHER THAN FULL AND OPEN COMPETITION

JUSTIFICATION

1. Contracting Activity

The Naval Sea Systems Command (NAVSEA) Surface Systems Contracts Division (SEA 025).

2. Description of the Action Being Approved

Award of a modification to contract N00024-05-C-5346 with Raytheon Company, Integrated Defense Systems (Raytheon IDS) for Collaboration Center support for up to one hundred and fifteen (115) Program Executive Office, Ships (PEO Ships) and contractor personnel at the 1100 New Jersey Avenue SE, Washington, D.C. Collaboration Center for the purpose of conducting engineering and program management functions to support ship and mission systems design activities without providing for full and open competition.

3. Description of Supplies/Services

PEO Ships has a requirement for collaboration facilities, equipment, and support services necessary to accommodate PEO Ships and contractor personnel beginning in January 2011 and continuing through 31 December 2011, as required. This requirement includes providing access to classified and unclassified Integrated Data Environment (IDE) network(s), an approved Special Compartmented Information Facility (SCIF), as well as connectivity to the Navy-Marine Corps Intranet (NMCI). The collaboration facilities, equipment, and support services are required within walking distance of the Naval Sea Systems Command and PEO Ships offices at the Washington Navy Yard, D.C., arranged in a manner that facilitates a collaborative work environment, information technology systems (networked computers, printers, internet connectivity, and access to Integrated

Data Environment (IDE) network(s) for sharing/storage of classified and unclassified information), dedicated collaboration rooms equipped with large screen display(s)/projectors, computers, network ports for guests, Video Teleconferencing capability, a SCIF for the purpose of classified collaboration, parking spaces for personnel, and collaboration services, including security, reception, set up of collaboration rooms, administrative assistance, and maintenance of information technology systems, necessary to accommodate PEO Ships and contractor personnel beginning in January 2011, and to continue through 31 December 2011, as required.

The Government's minimum needs have been verified by the certifying technical and requirements personnel.

The procurement actions covered in this J&A have an estimated total value of \$5,304,000 and will be funded with the following appropriations (all amounts in millions):

| Estimated Dollar Value | | | |
|------------------------|-----------|-----------|-----------|
| | FY 09 | FY 10 | Totals |
| SCN | \$1,894.0 | \$2,740.0 | \$4,634.0 |
| NDSF | \$0.0 | \$670.0 | \$670.0 |
| Totals | \$1,894.0 | \$3,410.0 | \$5,304.0 |

4. Statutory Authority Permitting Other Than Full and Open Competition

10 U.S.C. 2304(c)(1). Only one responsible source and no other supplies or services will satisfy agency requirements.

5. Rationale Justifying Use of Cited Statutory Authority

Raytheon IDS is the sole company capable of providing these facilities, equipment, and support services for PEO Ships and contractor personnel without substantial duplication of cost to the Government and unacceptable delays in fulfilling the agency's requirements.

Raytheon IDS has proven experience in providing collaboration support services in support of PEO Ships at this same 1100 New Jersey Avenue SE, Washington, D.C. Collaboration Center since January 2006 under contract N00024-05-C-5346. This facility has been

approved for Government collaboration purposes based on detailed reviews of security requirements, networking capabilities, and all other appropriate requirements for facilities and support staffing. The facilities support the requirement for collaboration of PEO Ships shipbuilding programs to interact with their prime contractors, warfare centers, and other Government and industry agencies, and with one another, to monitor shipbuilding progress, resolve problems, and share lessons learned to improve shipbuilding practices and efficiency. The Raytheon IDS Collaboration Center is the only existing facility within walking distance of the Washington Navy Yard already configured for collaboration, with the necessary information technology systems, and an approved SCIF. In order to accommodate the personnel required to collaborate to execute the Navy's shipbuilding programs, PEO Ships requires space for up to 115 PEO Ships and contractor personnel for collaboration activities at the 1100 New Jersey Avenue SE, Washington, D.C. Collaboration Center.

An unacceptable schedule delay of approximately one (1) year is expected if this contract modification is not awarded to Raytheon IDS. This estimated delay is based on the effort expended by Raytheon IDS to establish the 1100 New Jersey Avenue SE, Washington, D.C. Collaboration Center. Such a significant delay would impede the Program Offices' ability to execute these shipbuilding efforts. Moreover, the need for this Collaboration Center is not likely to extend beyond 31 December 2011 which is when a competitive contract could be executed.

Additionally, the estimated cost to establish another similar facility meeting PEO Ships requirements is \$4.5M, based on the non-recurring cost of the Raytheon IDS Facility in 2006 to initially prepare and staff the facility with the appropriate requirements. This additional cost would be duplicative to the cost already incurred by the Government. The cost is not expected to be recouped through competition because it is almost equal to the estimated cost of the work if performed by Raytheon.

In summary, only the Raytheon IDS Collaboration Center located at 1100 New Jersey Avenue, Washington, D.C. can satisfy PEO Ships requirements without substantial

duplication of cost (estimated at \$4.5M) and an estimated schedule delay of approximately one (1) year.

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable

In accordance with FAR 5.201, NAVSEA synopsized the requirements described above via posting on the Federal Business Opportunities (FedBizOpps) and Navy Electronic Commerce On-Line (NECO) websites on 14 December 2010. No responses have been received to date.

No additional market research was conducted because it is not practicable, for the reasons discussed in paragraph 5 above, for any company other than Raytheon IDS to provide the required supplies and services without substantial duplication of cost to the Government and unacceptable delays in fulfilling the agency's requirements.

7. Determination of Fair and Reasonable Costs

The Contracting Officer has determined that the anticipated cost to the Government for the supplies/services covered by this J&A will be fair and reasonable.

8. Actions to Remove Barriers to Competition

For the reasons set forth in paragraph 5, NAVSEA has no plans at this time to compete future contracts for the types of supplies/services covered by this document. The contract action discussed herein represents the entire extent of PEO Ships' requirement for collaboration facilities, equipment, and services through 31 December 2011.

CERTIFICATIONS AND APPROVAL

TECHNICAL/REQUIREMENTS CERTIFICATION (FAR 6.303-2(b))

I certify that the facts and representations under my cognizance, which are included in this justification and its supporting acquisition planning data, except as noted herein, are complete and accurate to the best of my knowledge and belief.

COMBINED TECHNICAL AND REQUIREMENTS COGNIZANCE:

[Redacted]

Signature Name (Print) and Title (Code) Phone No. Date

LEGAL SUFFICIENCY REVIEW (NMCARS 5206.303(90))

I have determined this justification is legally sufficient.

[Redacted]

Signature Name (Print) and Title (Code) Phone No. Date

CONTRACTING OFFICER CERTIFICATION (FAR 6.303-2(a)(12))

I certify that this justification is accurate and complete to the best of my knowledge and belief.

[Redacted]

Signature Name (Print) and Title (Code) Phone No. Date

APPROVAL BLOCK (FAR 6.304 for Approving Official)

Upon the basis of the above justification, I hereby approve, as Designee of the Head of the Contracting Activity (HCA), the solicitation of the proposed procurement(s) described herein using other than full and open competition, pursuant to the authority of 10 U.S.C. 2304(c)(1).

DESIGNEE OF THE HEAD OF THE CONTRACTING ACTIVITY

[Redacted] Michael Goterwitz 1/25/2011

Signature Name (Print) Date