



DEPARTMENT OF THE NAVY

NAVAL SEA SYSTEMS COMMAND
1333 ISAAC HULL AVE SE
WASHINGTON NAVY YARD DC 20376-0001

IN REPLY TO

J&A Number: 63,940

Code: [REDACTED]

N00024-12-NR-99597

JUSTIFICATION AND APPROVAL
FOR USE OF OTHER THAN FULL AND OPEN COMPETITION

JUSTIFICATION

1. Contracting Activity

The Naval Sea Systems Command (NAVSEA), Undersea Systems Contract Division, NAVSEA [REDACTED]

2. Description of the Action Being Approved

Award of a sole source contract to CACI Technologies, 14151 Park Meadow Drive, Chantilly, VA, 20151, for professional support services in support of Expeditionary Warfare Programs EOD/JCREW (Explosive Ordnance Disposal/Joint Counter RCIED (Radio-controlled Improvised Explosive Device) Electronic Warfare) (PMS 408), Anti-Terrorism Afloat (ATA) (PMS 480), Maritime Surveillance Systems (PMS 485), and Naval Special Warfare (NSW) (PMS 340). This contract will bridge a gap that will be created between the end of the current bridge contract (N00024-10-C-6309) and the competitive award of a follow-on SEAPORT task order.

3. Description of Supplies/Services

The proposed bridge contract will provide professional support services and associated Other Direct Costs (ODC) to Expeditionary Warfare Programs. The support services will be in the areas of: (1) Program Analysis, Development, Control, and Monitoring Support; (2) Administration, Communication and Human Resources; (3) Business, Finance and Cost Estimating; (4) Technical and Engineering Support; (5) Information Technology (IT); and (6) Life Cycle Support in the Washington Navy Yard office location.

This procurement will consist of a one-year base award for services with two, six-month options for a total of two years.

The period of performance for the contract if all options are exercised will be award through 31 March 2014.

The Government's minimum needs have been verified by the certifying technical and requirements personnel.

The following table details the full time equivalents needed for one year for each program office of the Expeditionary Warfare Programs to satisfy this effort:

	PMS 408	PMS 480	PMS 485	PMS340	TOTAL
Prg Mngmt/ Acq SS	38	5	12	8	63
OPNAV Support	3	10	0	0	13
T&E	14	5	14	0	33
Bus/Financial	9	4	3	1	17
Logistics	8	6	4	1	19
TOTAL FTE	72	30	33	10	145
Projected Cost *	\$17,000,000	\$7,100,000	\$7,800,000	\$2,350,000	\$34,250,000

* Approximation - based on average rate of \$114 for year one

The estimated value of this action is \$ 68,500,000.00 based on historical actual burn rates escalated for the first quarter FY12. The following table depicts the approximate total funding for Expeditionary Warfare Programs support:

Estimated Dollar Value

	FY12	FY13	Totals
RDT&E	\$11,900,000	\$12,100,000	\$24,000,000
OPN	\$10,200,000	\$10,400,000	\$20,600,000
O&MN	\$11,500,000	\$11,800,000	\$23,300,000
FMS	\$300,000	\$300,000	\$600,000
Total	\$33,900,000	\$34,600,000	\$68,500,000

4. Statutory Authority Permitting Other Than Full and Open Competition

10 U.S.C. 2304(c)(1), as implemented in FAR 6.302-1: The supplies or services required are available from only one responsible source and no other type of supplies or services will satisfy agency requirements.

5. Rationale Justifying Use of Cited Statutory Authority

FAR 6.302-1(a)(2)(iii) allows an agency to restrict competition when services are deemed to be available only from the original source in the case of a follow-on contract for the continued provision of highly specialized services when it is likely that an award to any other source would

result in a substantial duplication of cost to the Government that is not expected to be recovered through competition, or results in unacceptable delays in fulfilling the agency's requirements. The current professional support services bridge contract expires middle of March 2012. The follow-on competition is expected to extend beyond the current period of performance and leave a gap with no support services for 18 months. The proposed contract will provide required services until completion of the full and open competition under SeaPort.

Expeditionary Programs are the Navy's central activities for developing, acquiring, and fielding capabilities such as special warfare, maritime surveillance, explosive ordnance disposal, unmanned undersea vehicles, and anti-terrorist protection for Navy ships, while they are in, or near, port. These offices lead the work of programs contributing to the Global War on Terror (GWOT) today and the transformation of American capabilities for tomorrow. Without the proposed contract in place when the current ceiling is met, several of the mission-critical services will be interrupted and place Expeditionary Warfare programs at great risk until the competition is completed. Specifically, upcoming support requirements needed during the bridge period include:

1. Subject matter experts and management of information is provided and generated on a daily basis. This includes analyzing data, preparing/reviewing information and decision briefings, preparing/reviewing issue papers, white papers, technical reports, study reports, and requirements documentation. Interruption of these services would disrupt the flow of information to and from programs both internally and externally, necessary analysis would not be conducted, and reporting requirements would not be met. This would result in data not being available for ASN RDA on the status of their programs.

2. Critical budget and finance support on a daily basis. This includes direct support of the planning and execution of budgets such as the President's Budget, tracking of expenditures, preparation of funding documents, and preparation of contract modifications. Interruption of these services would result in the inability of the Expeditionary Warfare Programs to perform basic finance functions, funding would not be provided to field activities, and contract modifications would not be processed. This would delay procurement and financial and technical decisions, thereby causing delays in their overall execution support to their customers - primarily the US Navy

but also other US military services and our international allies.

3. Financial management, project management and systems engineering assistance support to Expeditionary Warfare program offices. These efforts include contractor support of program Life Cycle Cost Estimates, Economic Order Quantity Analysis, POM Issue Papers, Program Execution Plans, Mid-Year Reviews, and Integrated Management Schedules. These tasks are integral to the execution of legacy, current, and future Unmanned Maritime Vehicles; Explosive Ordnance Disposal/Joint Counter Radio Controlled Improvised Explosive Device Electronic Warfare; Anti-Terrorism Afloat; and Maritime Surveillance Systems; as well as training, open architecture, interoperability and Joint and international cooperation initiatives.

These needs will only persist until the completion of the SEAPORT competition for these services, and the transition to the awardee under that task order. In addition, it is doubtful that any competition could be achieved in advance of the major three-year task order currently being competed by SEA 026. The cost of any transition to a new contractor for the bridge period would not be expected to be recovered under the bridge contract or in the rates established under the SEAPORT competition. An additional competition would require another estimated 14 months to complete.

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable

The proposed sole source contract was synopsisized on the Federal Business Opportunities (FedBizOps) website on 19 January 2012, in accordance with FAR 5.2. No responses were received. Any responses received will be evaluated prior to award.

No additional market research was conducted because it is not practicable, for the reasons discussed in paragraph 5 above, for any company other than CACI Technologies to provide the required services.

7. Determination of Fair and Reasonable Costs

The Contracting Officer has determined that the anticipated cost to the Government for the supplies/services covered by the J&A will be fair and reasonable.

8. Actions to Remove Barriers to Competition

A competitive procurement for the services set forth in this J&A is not practical and will cause unacceptable delays as described in Paragraph 5. However, NAVSEA is currently in the process of re-competing a follow-on task order via SEAPORT for the types of services covered in this J&A. A prior SEAPORT contract that would have covered these services was canceled due to the reorganization of the former PEO LMW to the current PEO LCS and left PMS 408, PMS 480, PMS 485 and PMS 340 with no support for the efforts covered under this J&A. PEO LCS currently has program support coverage under an existing SEAPORT task order. This J&A and the ensuing contract will provide these organizations with the program support to carry out their mission. A competitive award of the follow-on task order is currently underway with award expected in March 2013. As a result of the current competition, a bridge contract is required for 12 months until such time that the competition for these services is complete and a task order is awarded. Option periods are included to mitigate risk and prevent loss of support during the ongoing competition of the SEAPORT effort.

TECHNICAL/REQUIRMENTS CERTIFICATION (FAR 6.303-2(b))

I certify that the facts and representations under my cognizance, which are included in this justification and its supporting acquisition planning data, including Management and Oversight Process for the Acquisition of Services (MOPAS) Acquisition Plan 12-001 for the Expeditionary Warfare Programs 2012 Follow-on Bridge Contract, except as noted herein, are complete and accurate to the best of my knowledge and belief.

TECHNICAL COGNIZANCE:

[Redacted]

REQUIREMENTS COGNIZANCE:

[Redacted]

LEGAL SUFFICIENCY REVIEW (NMCARS 5206.303(90))

I have determined this justification is legally sufficient.

[Redacted]

CONTRACTING OFFICER CERTIFICATION (FAR 6.303-2(a)(12))

I certify that this justification is accurate and complete to the best of my knowledge and belief.

[Redacted]

APPROVAL BLOCK (FAR 6.304 for Approving Official)

Upon the basis of the above justification, I hereby approve, as Designee of the Head of the Procuring Activity, the solicitation of the proposed procurement using other than full and open competition, pursuant to the authority of 10 U.S.C. 2304(c)(1).

DESIGNEE OF THE HEAD OF THE PROCURING ACTIVITY

[Redacted]

[Redacted]

Cindy Shaver

Phone No.

Date

[Redacted]