



DEPARTMENT OF THE NAVY  
NAVAL SEA SYSTEMS COMMAND  
1333 ISAAC HULL AVE SE  
WASHINGTON NAVY YARD, DC 20376-0001

J&A Number: 63,960  
Code: [REDACTED]  
N00024-12-NR-99711

JUSTIFICATION AND APPROVAL  
FOR USE OF OTHER THAN FULL AND OPEN COMPETITION

JUSTIFICATION

1. Contracting Activity

The Naval Sea Systems Command (NAVSEA), [REDACTED]  
[REDACTED]

2. Description of the Action Being Approved

Award of a sole source contract to CACI Technologies, 14151 Park Meadow Drive, Chantilly, VA, 20151, for professional support services in support of Program Executive Office Littoral Combat Ships (PEO LCS). This contract will bridge a gap that will be created between the end of the current SEAPORT Task Order EH04 under contract N00024-04-D-4026 and the competitive award of a follow-on SEAPORT task order.

3. Description of Supplies/Services

The proposed bridge contract will provide 178,600 hours of professional support services for the basic contract and an additional 178,600 hours for each option. This contract will also provide for associated Other Direct Costs (ODC) to PEO LCS. These services include support services in the areas of: (1) Program Analysis, Development, Control, and Monitoring Support; (2) Administration, Communication and Human Resources; (3) Business, Finance and Cost Estimating; (4) Technical and Engineering Support; (5) Information Technology (IT); and (6) Life Cycle Support, in the Washington Navy Yard office location.

This procurement will consist of a six-month base award for services with two six-month options for a total procurement of eighteen months.

The period of performance for the contract if all options are exercised will be award through 30 April 2014.

The Government's minimum needs have been verified by the certifying technical and requirements personnel.

The estimated value of this action is \$63,400,230.00 based on historical actual burn rates escalated for FY12. The following table depicts the approximate total funding for PEO LCS support:

Estimated Dollar Value

|              | FY13                | FY14                | Totals              |
|--------------|---------------------|---------------------|---------------------|
| RDT&E        |                     |                     |                     |
| OPN          |                     |                     |                     |
| O&MN         |                     |                     |                     |
| FMS          |                     |                     |                     |
| <b>Total</b> | <b>\$42,266,820</b> | <b>\$21,133,410</b> | <b>\$63,400,230</b> |

4. Statutory Authority Permitting Other Than Full and Open Competition

10 U.S.C. 2304(c)(1), as implemented in FAR 6.302-1: The supplies or services required are available from only one responsible source and no other type of supplies or services will satisfy agency requirements.

5. Rationale Justifying Use of Cited Statutory Authority

FAR 6.302-1(a)(2)(iii) allows an agency to restrict competition when services are deemed to be available only from the original source in the case of a follow-on contract for the continued provision of highly specialized services when it is likely that an award to any other source would result in a substantial duplication of cost to the Government that is not expected to be recovered through competition, or results in unacceptable delays in fulfilling the agency's requirements.

On 5 May 2011, PEO LMW was nearing award of a competitive SeaPort-e task order (RFP N00024-11-R-3009) when ASN (RDA)/RDA disestablished PEO LMW and established PEO LCS. In June 2011 SEA02 and SEA01 determined that because of this organizational change, the support services requirements had changed so significantly that RFP N00024-11-R-3009 had to be cancelled. An existing support services task order N00024-01-D-7030 DO 0004 which was competitively awarded to R.M. Vredenburg & Co. (since purchased by CACI) has been used to continue services to PEO LCS for Mission Package related efforts (PMS420, 403, 406, 495, and 505) and PEO Front Office Operations.

As chartered by ASN (RDA), the goals and priorities within the new PEO LCS organization have focused on establishing this new organization to acquire, field, and support the new

class of LCS ships. This effort includes formulating a new competitive support services acquisition strategy which is in process. The current N00024-01-D-7030 DO 0004 task order will run out of ceiling in the mid-October 2012 timeframe. The proposed contract will provide required services until completion of the full and open competition for PEO LCS under SeaPort-e can be executed.

PEO LCS is the Navy's central activity for developing, acquiring, fielding, and providing life cycle support for both LCS Seaframe variants and all of its Mission Packages. Without the proposed contract in place when the current ceiling is met, mission-critical services will be interrupted and place PEO LCS programs at great risk until the competition is completed. Specifically, upcoming support requirements needed during the bridge period include:

a) Subject matter experts and management of information is provided to and generated by PEO LCS on a daily basis. This includes direct support of emergent Urgent Operational Need (UON) execution, data analysis, preparing/reviewing information and decision briefings, preparing/reviewing issue papers, white papers, technical reports, study reports, requirements documentation, and the preparation of the Quarterly Evaluation Reviews (QER). Interruption of these services would disrupt the flow of information internally and externally, to and from PEO LCS, necessary analysis would not be conducted, reporting requirements would not be met, and the QER inputs would not be prepared. This would result in data not being available for ASN (RDA) on the status of their programs.

b) Critical budget and finance support to PEO LCS on a daily basis. This includes direct support of the planning and execution of budgets such as the President's Budget, tracking of expenditures, preparation of funding documents, and preparation of contract modifications. Interruption of these services would result in the inability of PEO LCS to perform basic finance functions, funding would not be provided to field activities, and contract modifications would not be processed. This would delay procurement, financial and technical decisions, causing delays in the overall execution of PEO LCS support of their customers - primarily the US Navy but also our international allies.

c) Financial management, project management and systems engineering assistance support to PEO LCS. These efforts include contractor support of program Life Cycle Cost Estimates, Economic Order Quantity Analysis, Issue Papers, Program Execution Plans, Mid-Year Reviews, and Integrated

Management Schedules. The tasks are integral to the execution of legacy, current, and future Unmanned Maritime Vehicles; Remote Minehunting System, Littoral Combat Ship Mission Modules; and Mine Warfare, as well as training, open architecture, interoperability and international cooperation initiatives.

These needs will persist until the completion of the SEAPORT-e competition for these services and the transition to the awardee under that task order. In addition, it is doubtful that any bridge contract competition could be achieved in advance of the Seaport Task Order currently being competed by SEA 026. The cost of any transition to a new contractor for the bridge period would not be expected to be recovered under the bridge contract or in the rates established under the SEAPORT competition. An additional competition would require another estimated fourteen months to complete.

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable

The proposed sole source contract was synopsisized on the Federal Business Opportunities (FedBizOps) website on 23 August 2012 in accordance with FAR 5.2. Any responses received will be evaluated prior to award.

No additional market research was conducted because it is not practicable, for the reasons discussed in paragraph 5 above, for any company other than CACI Technologies to provide the required services.

7. Determination of Fair and Reasonable Costs

The Contracting Officer has determined that the anticipated cost to the Government for the supplies/services covered by the J&A are fair and reasonable.

8. Actions to Remove Barriers to Competition

A competitive procurement for the services set forth in this J&A is not practical and will cause unacceptable delays as described in Paragraph 5. However, NAVSEA is currently in the process of recompeting a follow-on task order via SEAPORT for the types of services covered in this document. Competitive award of the follow-on task order is currently underway with award expected in May 2013 (the 6 month bridge options would allow flexibility in case of a delay in award). As a result of the current competition, a bridge contract is required for up to 18 months until such time that the competition for these services is complete and a



TECHNICAL/REQUIREMENTS CERTIFICATION (FAR 6.303-2(b))

I certify that the facts and representations under my cognizance, which are included in this justification and its supporting acquisition planning data, including Management and Oversight Process for the Acquisition of Services (MOPAS) Acquisition Plan 10-005 for the PEO LCS 2012 Bridge Contract, except as noted herein, are complete and accurate to the best of my knowledge and belief.

TECHNICAL COGNIZANCE:

[Redacted]

REQUIREMENTS COGNIZANCE:

[Redacted]

LEGAL SUFFICIENCY REVIEW (NMCARS 5206.303(90))

I have determined this justification is legally sufficient.

[Redacted]

CONTRACTING OFFICER CERTIFICATION (FAR 6.303-2(a)(12))

I certify that this justification is accurate and complete to the best of my knowledge and belief.

[Redacted]

APPROVAL BLOCK (FAR 6.304 for Approving Official)

Upon the basis of the above justification, I hereby approve, as Designee of the Head of the Procuring Activity, the solicitation of the proposed procurement using other than full and open competition, pursuant to the authority of 10 U.S.C. 2304(c)(1).

DESIGNEE OF THE HEAD OF THE PROCURING ACTIVITY

[Redacted Signature]

CHARLES SHAWER

[Redacted Title]

Signature Name (Print) and Title (Co

10/11/2012  
Date