



DEPARTMENT OF THE NAVY

NAVAL INVENTORY CONTROL POINT

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MECHANICSBURG PA 17055-0788

COM & FTS [REDACTED]
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IN REPLY REFER TO:
0271 [REDACTED]

LIMITED SOURCE JUSTIFICATION

1. **IDENTIFICATION OF REQUESTING AGENCY AND CONTRACTING OFFICE:**

Agency Name: U S Army Proving Ground
301 C. Street
Yuma, AZ 85365

b. Contracting Activity: Naval Inventory Control Point
[REDACTED], Code 0271.A8, [REDACTED]
5450 Carlisle Pike
Mechanicsburg, PA 17055-0788

2. **DESCRIPTION OF ACTION BEING APPROVED:**

This limited source justification is for the negotiation and order issuance under the GSA schedule contract without competition to provide required follow-on support for Integrated Product Data Environment (IPDE) data integration, interoperability and conversion at the Yuma Proving Ground.

The proposed acquisition is being pursued on a sole-source basis with Intergraph Corporation to provide technical support for the United States Army Test and Evaluation (T&E) community in support of the Quantitative Visualization for Test and Evaluation (QV4T&E) IPDE. The period of performance shall be six months from date of award. A time and materials type of contract is contemplated for the proposed contract vehicle with an anticipated award date on or about June 15, 2010. The proposed contractor for this contract action is Intergraph Corporation, Madison, AL 35758. The estimated value of the proposed action is \$220,550.00.

3. **DESCRIPTION OF SERVICES:**

The current QV IPDE capability is useful, but there are a number of limitations that inhibit adoption throughout the T&E community and undermine the prolonged life of the software. Intergraph will leverage prior IPDE services and experience gained during the QV development and fielding to create a new IPDE that is extensible and extendable into other applications not possible under the QV architecture. Intergraph will initiate the critical recommendations provided from the evaluation report provided under NAVICP Contract N00104-09-F-Q548 to conduct a project initiation and execute critical recommendations from Phase 1 Evaluation.

4. IDENTIFICATION OF STATUTORY AUTHORITY:

This Justification is based upon the authority of the Multiple Award Schedule program is derived from Title III of the Administrative Services Act of 1949 (41 U.S.C. 251, et seq.) and Title 40 U.S.C. 501, Services for Executive Agencies, and implemented in Federal Acquisition Regulation 8.405-6.

5. UNIQUE QUALIFICATIONS:

Intergraph is uniquely qualified to provide follow-on support for Integrated Product Data Environment (IPDE) data integration, interoperability and conversion at the Yuma Proving Ground.

To accomplish the requirements of this Work Statement, Intergraph brings knowledge in past QV IPDE services at Yuma Proving Ground through prior Orders to Intergraph in support of Yuma under the NAVAIR CAD2 Contract. Intergraph also has performed similar IPDE efforts within the Navy, Air Force and Army; and specifically Intergraph will employ LPD-17 IPDE technology that they previously implemented within the Navy.

As the incumbent service provider to Yuma, Intergraph has consistently demonstrated a superior level of contract support within the Proving Ground. Intergraph is thoroughly acquainted with all aspects of those tasks required to support that office and its respective IPDE tasks, by virtue of a broad and extensive experience base. Intergraph brings talent and experience with Yuma's planning, assessment methodology, as well as knowledge of the Army organizational structure. The knowledge base gained from the current Yuma effort is critical to ensuring the thorough analysis, maintenance and planning of QV4T&E IPDE.

Intergraph has a thorough understanding of the installation requirements applicable to these services - the government would encounter price and quality concerns with changing contractors. Intergraph is the only known source that has access to technical and configuration data, system knowledge, familiarity with the application tools, test data, intellectual property and, technical expertise required to provide development, improvement/upgrades, technical refreshments, and continued support of the affected systems and services. Intergraph's extensive intellectual capital investment in design and development represents a unique qualification of this firm to continue to support the affected system projects.

Only Intergraph has the institutional knowledge, historical information and capability to provide support for this IPDE. Intergraph has become so intrinsic to this, that they alone, understand the full depth, breadth and scope of these requirements. They are the only source capable of providing total support, and perform the role of designer, OEM, integrator, and engineer. Therefore, Intergraph will be the only contractor solicited for these requirements.

6. DETERMINATION OF BEST VALUE:

These services are being purchased in accordance with FAR Part 8.4 (Federal Supply Schedules). All applicable procurement regulations have been followed. The Contract Specialist will determine price reasonableness. A price analysis will be performed for this continued effort in accordance with applicable FAR provisions. This analysis will verify the contractor's proposed rates and charges, and will consider commerciality, procurement history, GSA schedules, and other available pricing information in determining price reasonableness. In addition, technical assistance will be utilized to verify the types, mix and quantities of the contractor's proposed hours and charges. This analysis will sufficiently ensure that the proposed price is fair and reasonable. This order represents the best value (as defined in FAR 2.101) and results in the lowest overall cost alternative (considering price, special features, administrative costs, etc.) to meet the Government's needs.

7. DESCRIPTION OF THE MARKET RESEARCH CONDUCTED:

An informal market survey was conducted by the technical, requirements, and contracting personnel managing this acquisition who have vast experience in these types of acquisitions and were able to determine significant duplication costs and delays. Award to any other source would result in unacceptable delays in fulfilling requirements and duplication costs to the Government.

8. OTHER SUPPORTING DATA:

None

9. ACTIONS TO REMOVE BARRIERS TO COMPETITION:

All future requirements will be handled on a case by case basis.

10. REFERENCE TO APPROVED ACQUISITION PLAN/STRATEGY:

An Acquisition Plan is not required. This acquisition is below the thresholds prescribed in DFARS 207.103 for a written acquisition plan.

The Acquisition plan covering this requirement is attached.

TECHNICAL AND REQUIREMENTS CERTIFICATION

I certify that the facts and representations under my cognizance which are included in this justification and which form the basis for this justification are complete and accurate.

Technical & Requirements Cognizance:

[Redacted Signature]

Yuma Proving Ground

24 MAR 2010
Date:

CONTRACTING OFFICER'S CERTIFICATION REQUIRED BY FAR 8.405-6(2)(e)(ix)

I approve this justification and certify that it is accurate and complete to the best of my knowledge and belief.

[Redacted Signature]

Contracting Officer, NAVICP Code 0271, [Redacted]

5 MAY 2010
Date:

JUSTIFICATION APPROVAL*
REQUIRED BY FAR 8.405-6(f)(1)-(4)
(Required for acquisitions valued above \$550K)

[Redacted Signature]

Contracting Officer, NAVICP Code 0271, [Redacted]

5 MAY 2010
Date:

*Approval Levels:

- Contracting Officer: Up to \$550,000
- Competition Advocate: \$550,001 to \$11,500,000
- HCA: \$11,500,001 to \$78,500,000
- DASN ACQ (RD&A): over \$78,500,000