



## DEPARTMENT OF THE NAVY

### NAVSUP WEAPONS SYSTEMS SUPPORT

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IN REPLY REFER TO:

N00104-12-Q-Q122  
PR# 12

### LIMITED SOURCE JUSTIFICATION FOR VP and VAW ACTS / SHARP LMS Support

#### 1. IDENTIFICATION OF REQUESTING AGENCY AND CONTRACTING OFFICE:

A. Agency Name: Commander Naval Air Systems Command (PMA 205GT)  
Naval Air Systems Command Headquarters  
47123 Buse Rd, Unit IPT, Suite 539  
Patuxent River, MD 20670

B. Contracting Activity: Department of the Navy  
NAVSUP Weapons Systems Support  
IM/IT Contracting Department Code 027  
5450 Carlisle Pike  
Mechanicsburg, PA 17055-0788

#### 2. DESCRIPTION OF ACTION BEING APPROVED:

This limited source justification is for the negotiation and issuance of a General Services Administration (GSA) schedule Task Order to acquire Maritime Patrol and Reconnaissance (MPRA/VP) and Carrier Airborne Early Warning (VAW) Air Combat Training System (ACTS) / Sierra Hotel Aviation Readiness System Learning Management System (SHARP LMS) Support services, herein after known as "VP / VAW ACTS / SHARP LMS Support," in support of the Commander Naval Air System Command (NAVAIR PMA-205GT), Patuxent River, MD.

A Firm Fixed Price, GSA Task Order is contemplated for a 6 month period of performance, at an approximate dollar value of \$380,435.04. Other Direct Cost (ODC) Material and ODC Travel are not anticipated. The proposed contractor is Innova Systems International, 2385 Northside Drive, Suite 300, San Diego, CA 92108.

This action is for a follow-on, continuation of essential services effort to contract number N0010409CQ144, with a period of performance through 30 November 2011.

3. DESCRIPTION OF SERVICES:

PMA-205GT is responsible for Naval Aviation Training Systems

The requirement includes/provides VP / VAW ACTS / SHARP LMS Support related IT services to streamline and improve Knowledge Management processes through subject matter expert and customer support in conducting specialized deployment support, customer training, and network infrastructure management for the ACTS / SHARP LMS, and provides KM personnel and user training to NAVAIR PMA 205GT VP and VAW customers; including all labor, material and other direct costs associated with the Statement of Work.

The purpose of this requirement is to provide operational support for the ACTS infrastructure, the SHARP LMS application, database and hosted classified files for VP and VAW aviation customers on Government furnished servers and other hardware ashore, afloat and forward deployed, both on SIPRNET and while deployed conducting operations independent of the Government's network. This support includes providing software and maintenance, deployable hardware management (including maintenance, update and issue), software and hardware accreditation (with Government assistance, where Contractor interface is not appropriate / not approved policy), server and associated peripherals hardware purchase (on an "as needed" basis), data replication, user, third party vendor courseware hosting, vendor and administrator integration, user, vendor and administrator training, and user, vendor and administrator technical support.

4. IDENTIFICATION OF STATUTORY AUTHORITY:

The statutory authority which permits restricting consideration of schedule contractors to fewer than that required in FAR 8.405-1 or 8.405-2 is 41 U.S.C. 251, as implemented by FAR 8.405-6, FAR 8.405-6(a)(1)(i)(B) provides exemption from competition requirements per FAR 6 and PGI 216.505-70 through FAR 16.505 (b)(2)(i)(B), on the basis of only one awardee is capable of providing the supplies or services required at the level of quality required because the supplies or services ordered are unique or highly specialized.

The existing contract, N00104-09-C-Q144 was placed on a competitive basis in 2009. Three offerors were received with one technically acceptable offeror received from Innovasystems.

This requirement is task two of three tasks contained within the current contract with a period of performance of September 2009 through 30 November 2011.

5. UNIQUE QUALIFICATIONS:

Innova is the incumbent contractor and has performed these services for the past three years under contract N0010409CQ144. This is a non severable service to support the customer in support of real world operational and combat deployments. This experience has provided Innova with knowledge of the Naval Air System Command's and Fleet's

unique Information Technology requirements while ACTS and SHARP LMS continue on a critical technology engineering timeline to meet the existing competitive contract award strategy. Only Innova has the knowledge of the current state of SHARP and ACTS software code that will permit them to engineer the software upgrade required to provide the functionality required for the VP and VAW customer in support of their operational support requirements. NAVAIR, CNAF and the vendor have planned ongoing engineering efforts in a way that ensures all software products have attained a stable status on the established acquisition timeline for award at the end of the proposed continuity of service period of performance. The learning curve for a new vendor other than Innova would require an excessive ramp up time to understand the current state of the SHARP and ACTS development and to continue this engineering effort on the established timeline. A break in service or delayed service would result in a high risk situation causing the Fleet's Readiness Management software to cease to function correctly, further risking the inability to verify operational commands are ready to execute combat deployments in response to national command authority orders.

The ongoing services will provide continual support without impacting expertise levels. Innova has the vast knowledge and experience required to prevent delays that would jeopardize NAVAIR PMA 205's mission. NAVAIR PMA 205 would lose valuable man-hours to train a new contractor in the unique business and mission initiative which presents risks to ongoing operational, real world deployments. Innova has the expertise to prevent disruption of critical mission objectives in support of NAVAIR PMA 205's operations ensuring that program management and business processes are maintained for military command and operational control in execution of mission objectives. Any lapse in contract coverage will result in an unacceptable degradation of information technology capabilities and further degradation to fleet readiness.

Award to any other source would result in unacceptable delays in fulfilling the agency's requirements and costs not recoverable through competition.

6. DETERMINATION OF BEST VALUE:

The procurement of these services will be made in accordance with FAR Part 8.4 (Federal Supply Schedules). Discounts will be obtained since the anticipated procurement will exceed minimum order thresholds.

A price analysis will be performed for this effort in accordance with applicable FAR provisions. This analysis will verify the contractor's proposed rates and charges, and will consider commerciality, procurement history, GSA schedules, and other available pricing information in determining price reasonableness. In addition, technical assistance will be utilized to verify the types, mix, and quantities of the contractor's proposed hours and charges. This analysis will sufficiently ensure that the proposed price is fair and reasonable.

This Task Order represents the best value as defined in FAR 2.101 and will result in the lowest overall cost alternative considering price, special features, administrative costs, etc., to meet the Government's needs.

7. DESCRIPTION OF THE MARKET RESEARCH CONDUCTED:

The geographical location of the contractor candidates in order to maintain the system include OCONUS and CONUS locations. Approximately 15 contractor personnel are required in the labor categories of systems analysts, operations analysts, systems engineers and programmers. Due to the level of collaboration, coordination and skill sets required that are codependent on each other required to maintain these maintenance services, locating another contractor with these resources is highly unlikely and would not be in the Government's best interest for the short duration required. The requiring activity, has determined that no other vendor can provide the required services at this time without substantial costs and risks to the program mission.

8. OTHER SUPPORTING DATA:

The original contract, N0010409CQ144, was competed in 2009 with three vendors submitting proposals; BAH, Innova and Centrum, Inc. This contract was awarded to Innova and included three tasks for Engineering Support, and East and West Coast Maintenance with a period of performance through 30 November 2011.

9. ACTIONS TO REMOVE BARRIERS TO COMPETITION:

An acquisition plan is in process for a competitive procurement. A Request for Information (RFI) has been posted to the Government Wide Point of Entry. Anticipated award date June 2012.

10. REFERENCE TO APPROVED ACQUISITION PLAN/STRATEGY:

An Acquisition Plan is not required. This acquisition is below the thresholds prescribed in DFARS 207.103 for a written acquisition plan.

The Acquisition plan covering this requirement is attached.

**CERTIFICATIONS AND APPROVAL**