



DEPARTMENT OF THE NAVY

NAVSUP WEAPONS SYSTEMS SUPPORT

700 ROBBINS AVENUE
PHILADELPHIA PA 19111-5098

5450 CARLISLE PIKE - PO BOX 2020
MECHANICSBURG PA 17055-0788

COM & FTS 717- 605-3946
DSN & EXT 430-3946
FAX 717-605-7295
IN REPLY REFER TO:

N00104-12-Q-Q122

PR#:

LIMITED SOURCE JUSTIFICATION FOR Carrier and Helo ACTS / SHARP LMS Support

1. IDENTIFICATION OF REQUESTING AGENCY AND CONTRACTING OFFICE:

A. Agency Name: Commander Naval Air Systems Command (PMA 205GT)
Naval Air Systems Command Headquarters
47123 Buse Rd, Unit IPT, Suite 539
Patuxent River, MD 20670

B. Contracting Activity: Department of the Navy
NAVSUP Weapons Systems Support
IM/IT Contracting Department Code 027
5450 Carlisle Pike
Mechanicsburg, PA 17055-0788

2. DESCRIPTION OF ACTION BEING APPROVED:

This limited source justification is for the negotiation and issuance of a General Services Administration (GSA) schedule Task Order to acquire Aircraft Carrier and Navy Helicopter Air Combat Training System (ACTS) / Sierra Hotel Aviation Readiness System Learning Management System (SHARP LMS) Support services, herein after known as "CARRIER / HELO ACTS / SHARP LMS Support," in support of the Commander Naval Air System Command (NAVAIR PMA-205GT), Patuxent River, MD. It includes additional engineering, operational and customer support to a variety of Naval Aviation communities, including to crews flying Strike Fighter (VFA), Tactical Electronic Warfare (VAQ), Fleet Air Reconnaissance (VQ) and Take Charge and Move Out (TACAMO/VQ[T]) aircraft.

A Firm Fixed Price, GSA Task Order is contemplated for a six month period of performance, at an approximate dollar value of \$506,202.96 to include Other Direct Costs (ODC) Material and ODC Travel. The proposed contractor is Innova Systems International, 2385 Northside Drive, Suite 300, San Diego, CA 92108.

Total Estimated Amount: \$501,202.96

Services: \$490,783.31

ODC Material: \$1,839.53

ODC Travel: \$8,580.53

This action is for a follow-on, continuation of essential services effort to contract number N0010409CQ144, period of performance through 30 November 2011.

3. DESCRIPTION OF SERVICES:

PMA-205GT is responsible for Naval Aviation Training Systems

The requirement includes/provides CARRIER / HELO ACTS / SHARP LMS Support related IT services to streamline and improve Knowledge Management processes through subject matter expert and customer support in conducting specialized deployment support, customer training, and network infrastructure management for the ACTS / SHARP LMS, provide KM personnel and user training to NAVAIR PMA 205GT Aircraft Carrier and Navy Helicopter (HSC/HSM/HM) and various other customers; including all labor, material and other direct costs associated with the Statement of Work.

The purpose of this requirement is to provide operational support for the ACTS infrastructure, the SHARP LMS application, database and hosted classified files for Carrier and Helo aviation customers on Government furnished servers and other hardware ashore, afloat and forward deployed, both on SIPRNET and while deployed conducting operations independent of the Government's network. This support includes providing software and maintenance, deployable hardware management (including maintenance, update and issue), software and hardware accreditation (with Government assistance, where Contractor interface is not appropriate / not approved policy), server and associated peripherals hardware purchase (on an "as needed" basis), data replication, user, third party vendor courseware hosting, vendor and administrator integration, user, vendor and administrator training, and user, vendor and administrator technical support.

4. IDENTIFICATION OF STATUTORY AUTHORITY:

The statutory authority which permits restricting consideration of schedule contractors to fewer than that required in FAR 8.405-1 or 8.405-2 is 41 U.S.C. 251, as implemented by FAR 8.405-6, FAR 8.405-6(a)(1)(i)(B) provides exemption from competition requirements per FAR 6 and PGI 216.505-70 through FAR 16.505 (b)(2)(i)(B), on the basis of only one awardee is capable of providing the supplies or services required at the level of quality required because the supplies or services ordered are unique or highly specialized.

The existing contract, N00104-09-C-Q144 was placed on a competitive basis in 2009. Three offerors were received with one technically acceptable offeror received from Innova Systems.

The subject task is task two of three tasks contained within the current contract. The Subject task period of performance was September 2009 through 30 November 2011.

5. UNIQUE QUALIFICATIONS:

Innova is the incumbent and has performed these services for the PMA 205GT based on the Statement of Work in an exemplary manner under the current contract and the previous three years under the contract N0010409CQ144. This support is provided to the customer in support of real world operational and combat deployments; this service is not severable.

This experience has provided Innova with knowledge of the Naval Air System Command's and Fleet's unique Information Technology requirements while ACTS and SHARP LMS continue on a critical technology engineering timeline to meet the existing competitive contract ward strategy. Only Innova has the knowledge of the current state of SHARP and ACTS software code that will permit them to engineer the software upgrade required to provide the functionality required for the Carrier and Helo customer in support of their operational support requirements. NAVAIR, CNAF and the vendor have planned ongoing engineering efforts in such a way as to ensure that all software products have attained a stable status on the established acquisition timeline for award at the end of the proposed continuity of service period of performance. A new vendor would require a lengthy ramp up time to understand the current state of the SHARP and ACTS development to continue this engineering effort on the established timeline. A new vendor would result in a risk risk situation causing the Fleet's Readiness Management software to cease to function correctly, further risking the inability to verify that operational commands are ready to execute combat deployments in response to national command authority orders.

The ongoing services will provide continual support without impacting expertise levels. Innova is the best positioned vendor to supply their vast knowledge and experience to prevent delays that would jeopardize NAVAIR PMA 205's mission. NAVAIR PMA 205 would lose man-hours to train a new contractor in the unique business and mission initiative at the risk to ongoing operational, real world deployments. Innova has the expertise geographically in place to prevent disruption of critical mission objectives in support of NAVAIR PMA 205's operations ensuring that program management and business processes are maintained for military command and operational control in execution of mission objectives. Any lapse in contract coverage will result in an unacceptable degradation of information technology capabilities and further degradation to fleet readiness.

It is highly likely that award to any other source would result in unacceptable delays in fulfilling the agency's requirements and costs not recoverable through competition. (See 10 U.S.C.2304(d)(1)(B).)

6. DETERMINATION OF BEST VALUE:

- A. The procurement of these services will be made in accordance with FAR Part 8.4 (Federal Supply Schedules). Although the prices for these products have been established by GSA, discounts will be obtained since the anticipated procurement will exceed minimum order thresholds.
- B. A price analysis will be performed for this continued effort in accordance with applicable FAR provisions. This analysis will verify the contractor's proposed rates and charges, and will consider commerciality, procurement history, GSA schedules, and other available pricing information in determining price reasonableness. In addition, technical assistance will be utilized to verify the types, mix, and quantities of the contractor's proposed hours and charges. This analysis will sufficiently ensure that the proposed price is fair and reasonable.
- C. This Task Order will represent the best value (as defined in FAR 2.101) and result in the lowest overall cost alternative considering price, special features, administrative costs, etc., to meet the Government's needs.

7. DESCRIPTION OF THE MARKET RESEARCH CONDUCTED:

The geographical location of the contractor candidates in order to maintain the system include OCONUS and CONUS locations. Approximately 16 contractor personnel are required in the labor categories of Software Support Engineer, Software Development Manager, Software Support Manager, Software Quality Assurance, Business System Analyst, Product Support Engineer, Project Administrator Technical Support Lead, Technical Writer, and Customer Support Manager with specialized skill sets in Air Combat Training System Engineering, SHARP software support, aircraft carrier classified network engineering and Air Combat Training System Customer Support. Due to the level of collaboration, coordination and skill sets required that are codependent on each other required to maintain these maintenance services, locating another contractor with these resources is highly unlikely and would not be in the Government's best interest for the short duration required. The requiring activity, has determined that no other vendor can provide the required services at this time without substantial costs and risks to the program mission.

8. OTHER SUPPORTING DATA:

The original contract, N0010409CQ144, was competed in 2009 with three vendors submitting proposals; BAH, Innova and Centurum, Inc.

The current contract includes three tasks, ACTS Engineering Support, ACTS Customer Support and ACTS Network Operations with a period of performance through 30 November 2011.

This proposed action is a continuation of essential services Task Order to ensure NAVAIR PMA 205's mission essential services continue while a competitive contract is placed through the NAVSUP WSS IM/IT contracting office.

An acquisition plan is in process for a competitive procurement. A Request for Information (RFI) has been posted to the Government Wide Point of Entry. Anticipated award date June 2012.

9. ACTIONS TO REMOVE BARRIERS TO COMPETITION:

An acquisition plan is in process for a competitive procurement. A Request for Information (RFI) has been posted to the Government Wide Point of Entry. Anticipated award date June 2012.

10. REFERENCE TO APPROVED ACQUISITION PLAN/STRATEGY:

An Acquisition Plan is not required. This acquisition is below the thresholds prescribed in DFARS 207.103 for a written acquisition plan.

The Acquisition plan covering this requirement is attached.