



DEPARTMENT OF THE NAVY
NAVSUP FLEET LOGISTICS CENTER NORFOLK
700 ROBBINS AVE, BLDG 2B
PHILADELPHIA, PA 19111-5083

IN REPLY REFER TO
LSJ# FY2015-032

Justification for an Exception to Fair Opportunity (above SAT)

1. **IDENTIFICATION OF AGENCY AND CONTRACTING ACTIVITY:** This is a Justification for an Exception to Fair Opportunity. The requiring activity is the Joint Staff, Washington, D.C.; the contracting activity is the Fleet Logistics Center (FLC) Norfolk - Philadelphia Office.

2. **NATURE/DESCRIPTION OF CONTRACT ACTION:** This acquisition is conducted under the authority of 10 U.S.C. 2304a through 2304d. This is a limited source action to be awarded as a new Federal Supply Schedule order and/or modification of an existing order to the large business identified in paragraph 3 below. The placement of a cost plus fixed fee (CPFF) order is anticipated under the Alliant GWAC Vehicle through GSA.

3. **DESCRIPTION OF REQUIRED SUPPLIES/SERVICES:** The proposed acquisition in support of The Joint Staff is to acquire services for a period of 12 months, with an anticipated start date of June 27, 2015. The Government requires the contractor to continue integration and to perform the requirement of the Enterprise Business Accountability System (EBAS) source code upgrade to Momentum 7.2.

The total estimated cost of the instant requirement is \$10,500,000.00.

4. **IDENTIFICATION OF THE EXCEPTION TO FAIR OPPORTUNITY RATIONALE AND/OR DEMONSTRATION OF CONTRACTOR'S UNIQUE QUALIFICATIONS:** The statutory authority which permits not providing each awardee a fair opportunity to be considered for each order exceeding \$3,000 issued under a multiple award contract is 10 U.S.C. 2304c, as implemented by FAR 16.505(b)(2).

The proposed requirement is to acquire continued technical systems integration support and required source code upgrades, which are Joint Staff aspects of their Financial Management, Systems Development and Integration, and Audit readiness

requirements included within the Joint Staff's Enterprise Resource Planning (ERP) System known as EBAS. This acquisition constitutes a sole source procurement with CACI, Inc. CACI has previously provided the support and maintenance of the current EBAS system. A sources sought synopsis was issued in February of 2015 with responses received from TheraThink Corp. and Deloitte Consulting LLP. A careful consideration of the responses confirmed that only CACI has the requisite knowledge and expertise necessary for successful contract performance. No other contractor could be injected into this complex and unique EBAS environment without substantial risks to Joint Staff operation. Obtaining these mission critical services elsewhere is impracticable.

5. DETERMINATION OF FAIR AND REASONABLE COST: GSA has determined the prices of the Alliant GWAC vehicles to be fair and reasonable for the purpose of establishing the schedule contract. However, the ordering activity will evaluate the cost proposal received and make further pricing and cost analysis determinations of best value. The FLC Norfolk - Philadelphia Contracting Officer will determine, using the procedures in FAR 15.404-1, the prices are fair and reasonable and will document such determination with a level of detail commensurate with the complexity and circumstances of the order. The level of effort and mix of labor proposed to perform the specific tasks required will be evaluated to determine if the pricing is fair and reasonable.

6. DESCRIPTION OF MARKET RESEARCH: The requiring activity and contracting activity have conducted market research among the multiple award contractors. Further, a sources sought notice posted to www.fbo.gov in February, 2015, with the ensuing responses received determined as not qualified upon review, confirmed that CACI, Inc. is the only contractor to complete the necessary source code upgrades and corresponding support. The ordering activity has subsequently determined through market research that since CACI has an established Alliant GWAC vehicle under GSA for the required services, it will be utilized for the services.

7. **ANY OTHER SUPPORTING FACTS:** This procurement uses a MAC and will be awarded in accordance with FAR Subpart 16.5.

8. **ACTIONS TAKEN TO REMOVE BARRIERS TO COMPETITION:** All future requirements will be handled on a case-by-case basis. However, it is worth noting that upon completion of the required upgrade services the software will enter the "maintenance" phase of its lifecycle. It is anticipated that future maintenance requirements will be competitive.

9. **CONTRACTING POINT OF CONTACT:** The NAVSUP FLC Norfolk - Philadelphia Office Contracting Department point of contact concerning this action is Adam Dombrowski, Code 290.2L, who may be contacted via email at Adam.Dombrowski@navy.mil or phone at (215) 697-9703.

CERTIFICATIONS AND APPROVAL

TECHNICAL/REQUIREMENTS CERTIFICATION

I certify that the facts and representations under my cognizance which are included in this Justification and its supporting acquisition planning documents, except as noted herein, are complete and accurate to the best of my knowledge and belief.

Technical Cognizance:

Signature	Name & Title	Phone No.	Date
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Requirements Cognizance:

Signature	Name & Title	Phone No.	Date
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LEGAL SUFFICIENCY REVIEW

I have determined this Justification is legally sufficient.

Signature	Name & Title	Phone No.	Date
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CONTRACTING OFFICER APPROVAL (\$100K to \$550K)

I certify that this Justification is accurate and complete to the best of my knowledge and belief.

Signature	Name & Title	Phone No.	Date
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