



DEPARTMENT OF THE NAVY  
NAVSUP FLEET LOGISTICS CENTER NORFOLK  
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NORFOLK VA 23511-3392

IN REPLY REFER TO

LSJ#F15-004

LIMITED SOURCE JUSTIFICATION FOR AN EXCEPTION TO FAIR OPPORTUNITY

1. **IDENTIFICATION OF AGENCY AND CONTRACTING ACTIVITY:** This is a Limited Source Justification. The requiring activity is the OPNAV N81; the contracting activity is NAVSUP Fleet Logistics Center (FLC) Norfolk.

2. **NATURE/DESCRIPTION OF CONTRACT ACTION:** This acquisition is conducted under the authority of FAR 16.505 for ordering under multiple award contracts. This is a limited source action to be awarded as a new Professional Services task order to the large business identified in paragraph 3 below. The task order will be placed under the N81 World Class Models Multiple Award Contracts (MAC) awarded and administered locally at NAVSUP FLC Norfolk, Philadelphia Office. The placement of a *cost-plus-fixed-fee task order* is anticipated.

3. **DESCRIPTION OF REQUIRED SUPPLIES/SERVICES:**

The proposed acquisition is to continue services in support of a new STORM CC-2 model. The intended period of performance for this requirement is 1 January 2015 - 28 February 2015. The IGE for the required services is \$[REDACTED]. The IGE considers 2,280 hours of professional support. The purpose of this justification is to limit competition to the following IDIQ contract holder: SPA; Contract #N00189-14-D-Z007.

4. **IDENTIFICATION OF THE JUSTIFICATION RATIONALE AND/OR DEMONSTRATION OF CONTRACTOR'S UNIQUE QUALIFICATIONS:** The statutory authority which permits restricting consideration of schedule contractors to fewer than that required in FAR 16.505(b)(1)(iii), as implemented by FAR 16.505(b)(2)(i)(B).

The instant requirement is for completion of the new STORM CC-2 model. The services include modification and test of the final model database that was begun in October 2014. Team SPA is the incumbent for the requirement, having developed the interim version of the model under expiring contract N00178-04D-4119-NS17. The work begun under contract N00178-04D-4119-NS17 was to perform a STORM CC-2 model enhancement as required by the Chief of Naval Operations (CNO) to enable follow-on analysis in support of the Navy's budget. The CNO requires the completed database by the end of February 2015 in order to meet his budgetary needs. Nearly \$[REDACTED] will have been expended by Team SPA on the STORM CC-2 model by the end of 2014 at the expiration of the contract. The requirement is new for the Multiple Award Contracts (MAC) Program. It was determined that the instant requirement meets the scope requirements of the PWS for the MAC Program.

Final completion of the new STORM CC-2 model is required for further analysis in order to meet CNO budget timelines. Initial efforts and testing of the interim version of the model was conducted by SPA. Consequently, SPA has intimate knowledge of CC-2 STORM model structure and code, and the modifications required to finalize the STORM CC-2 model. Since SPA has provided services through the entire life cycle of the program, a change in contractor will adversely affect the performance and support level, as well as jeopardize the successful completion of the new STORM CC-2 model by the end of February 2015. Failure to complete the STORM CC-2 model by the end of February 2015 will adversely affect Navy's ability to conduct follow-on analysis in support of building the Navy's budget as required by law.

All lessons learned and highly specialized, on the job training, unique to the employees provided by SPA would be lost if awarded to another company. The risks, including performance and schedule, associated with a new contractor entering the project are unacceptable. In conclusion, it is determined that, given the facts and

circumstances of the instant requirement, SPA is the only contract holder with the required expertise and experience. As such, SPA is the only contract holder who can successfully provide the full scope of required support at a satisfactory level within the required time frame.

As such, it has been determined that it is in the best interest of the Government to award the task order with an exception to fair opportunity based on FAR 16.505(b)(2)(i)(B) "Only one awardee is capable of providing the supplies or services required at the level of quality required because the supplies or services ordered are unique or highly specialized."

**5. DETERMINATION OF THE BEST VALUE:**

The personnel qualifications/labor categories, as well as the required staffing levels are known in this situation. Due to the high volume of tasks awarded under the MAC Program, the direct labor for the known labor categories are also known based on previous proposals. Indirect rate information is on-file for the incumbent contractor from recently awarded, competitive task orders. From this, the Government can determine a fair and reasonable price based on the known facts and previous cost information.

**6. DESCRIPTION OF MARKET RESEARCH:**

This award will be made under N81's MAC Program for World Class Model Professional Services. The PWS for the instant requirement was reviewed and it is confirmed that the required support is within scope of the program. The program is utilized to the maximum extent practicable for professional services that are within scope of the program.

**7. ANY OTHER SUPPORTING FACTS:** Continuing support and model improvements will be solicited and awarded in accordance with FAR 16.505.

**8. ACTIONS TAKEN TO REMOVE BARRIERS TO COMPETITION:** While the improvement of STORM models is a continuing requirement, this short term (2 month) solution will ensure OPNAV receives the required services without a gap, giving FLC Norfolk the ability to award a long term, competitive solution. All future requirements will be handled on a case-by-case basis.

**9. CONTRACTING POINT OF CONTACT:** The point of contact at NAVSUP Fleet Logistics Center (FLC) Norfolk is Charles Reilly, Code 260.3F, at commercial (215) 697-1311 or by e-mail at Charles.Reilly@navy.mil.