



DEPARTMENT OF THE NAVY
 NAVAL FACILITIES ENGINEERING COMMAND EUROPE AFRICA SOUTHWEST ASIA
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JUSTIFICATION AND APPROVAL
 FOR USE OF OTHER THAN FULL AND OPEN COMPETITION

J&A No. CLDJ-001

1. Contracting Activity

Commanding Officer, Naval Facilities Engineering Command, Europe Africa Southwest Asia, Naples, Italy; Naval Facilities Engineering Command, Facilities Acquisition and Engineering Division, Camp Lemonnier, Djibouti (CLDJ), Combined Joint Task Force, Horn of Africa (CJTF-HOA).

2. Description of Action Being Approved

Request approval to use other than full and open competition to award a 9 month stand alone contract to the current contractor, PAE Government Services, Inc., 1525 Wilson Boulevard, Suite 900, Arlington, VA 22209. This will be a combination cost-plus-award fee (CPAF) and indefinite-delivery indefinite-quantity (IDIQ) type contract for Base Operating Services (BOS) at Camp Lemonnier, Djibouti and Camp Simba, Kenya.

3. Description of Supplies/Services

- a. The CLDJ BOS contract is the single base facilities support contract for Camp Lemonnier, a US Naval Expeditionary base in Djibouti and Camp Simba, one of CJTF-HOA's forwarding operation locations in Kenya. The work to be performed provides for general management and administration services; public safety (security operations and emergency management program); ordnance; air operations (airfield facilities and passenger terminal and cargo handling); supply; morale, welfare and recreation; galley; housing (bachelor quarters and laundry); facility support (facilities investment, janitorial, pest control services, refuse collection, and road maintenance); utility production and distribution (water, waste water and electrical); base support vehicle and equipment (BSVE) management; and environmental. The contractor's efforts are in direct support of CLDJ and CJTF-HOA missions. This contract action will ensure continuity of necessary CLDJ/CJTF-HOA operations and support services.
- b. The period of performance for this action is for nine months, from 1 June 2012 to 28 February 2013. The estimate of the contract is [REDACTED]. Note that the contract has not been negotiated at this time and all dollar values shown in this document are estimates.

Estimated Dollar Value	Performance:	[REDACTED]
	Award Fee:	[REDACTED]
	Total:	[REDACTED]

The estimated cost for this action was derived from the value of the current contract adjusted for services added or deleted by CLDJ and CJTF-HOA.

This contract action will be funded by Operations and Maintenance, Navy.

4. Statutory Authority Permitting Other Than Full and Open Competition

This acquisition will be negotiated pursuant to 10 U.S.C. 2304(c)(1), Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements, as implemented by Acquisition Regulation (FAR) 6.302-1.

5. Rationale Justifying Use of Cite Statutory Authority

- a. PAE was first awarded contract No. N33191-07-D-0207 based on source selection procedures, utilizing the evaluation procedures and evaluation factors identified in the solicitation. The best value offer was chosen for award. NAVFAC EURAFSWA has been long aware of its need for the follow-on contract, and attempted to prepare a solicitation for the follow on contract in July 2011. However, due to changes in the acquisition review process, extensive changes to expeditionary base requirements, revision of the Performance Work Statement (PWS), and ongoing NAVFAC internal deliberations regarding the acquisition strategy for the follow on firm fixed price contract, the anticipated award date was delayed. The follow on procurement is currently in the pre-award phase and the anticipated award date is 30 November 2012 with a 90 day phase-in period.
- b. Even though steps have been taken to award the new contract competitively, it would take approximately nine months from the solicitation date to complete the award process and bring together a work team that could provide the required level of expertise to perform these services without interruption. This estimate was derived utilizing the follow-on acquisition's Plan of Action and Milestone (POA&M) dates. The current contract expires on 31 May 2012. With the current POA&M, NAVFAC Atlantic anticipates award of the follow-on contract in November 2012 with a phase-in period of 90 days if required. The current estimated timeline represents an unacceptable gap in essential contract services for at least six months.
- c. NAVFAC policy is to have a single contractor perform BOS services. Due to the short extension, competitive award of an interim contract would be impractical for both the Government and an interim contractor because of the logistical and administrative tasks necessary to prepare, negotiate and award a competed BOS contract in this austere environment. Executing this contract action will avoid undue risk that another contractor would not have ample time to obtain security clearances, country clearances and mobilize to provide required services to timely and adequately render contract performance.

- d. CJTF-HOA oversees counter-terrorism operations in the Horn of Africa for USAFRICOM. CJTF-HOA agencies include U.S. Navy, Marine Corps, Army, Air Force, Coalition Partner Force, and Host Nation Military components. CJTF-HOA's area of responsibility encompasses the total airspace and land areas of Kenya, Somalia, Sudan, Eritrea, Djibouti, Yemen and Ethiopia, and the coastal waters of the Red Sea, Gulf of Aden and Indian Ocean. The primary mission of CJTF-HOA is to support Operation Enduring Freedom under the cognizance and direction of U.S. Central Command, with a secondary mission of humanitarian aid and U.S. presence projection in the Horn of Africa. CJTF-HOA's headquarters is located at CLDJ. PAE has been taking appropriate measures to effectively manage the CLDJ BOS contract, and PAE's technical performance has been exceptional. It is critical not only to the mission of CJTF-HOA and CLDJ but to the overall DOD mission that services under this contract be maintained until the follow-on contract can be awarded. All required BOS services to be performed under the authority requested by this J&A are critical requirements which DOD needs in order to continue its mission. PAE is in a position to properly perform the work and meet the requirements without any transition. If this contract action is not executed, the mission critical support of ongoing operations in the entire Horn of Africa region would not be provided and this would adversely impact military mission readiness and personal safety. Repercussions of the lack of support may have a huge impact to the global war on terrorism as CLDJ is the only US military base in sub-Saharan Africa, providing front line security in the global war on terrorism. Any interruption of services cannot be tolerated at this time.
- e. Excessive costs may be charged if another company has to set up operations in Djibouti and Kenya. Full performance and start up costs include: mobilization of equipment and materials; base accesses; security clearances; development of Standard Office Procedures, quality control plans; safety plans; preventive maintenance plan; establishment of necessary subcontractor agreements; hiring qualified employees; and demobilization. Awarding a stand alone contract to the current BOS contractor would prevent the substantial duplication of costs, and be more cost effective to the Government overall.
- f. PAE possesses the manpower and skill levels to continue performance without a learning curve, break-in service, or additional phase-in/mobilization requirements. Award to any other source would for the short duration of this contract, result in substantial duplication of cost to the Government that is not expected to be recovered through competition and unacceptable delays in fulfilling the agency's requirements.

6. Description of Efforts made to Solicit Offers from as Many Offerors as Practicable

The proposed action will be synopsized on the Government wide Point of Entry (GPE) as a sole source contract to PAE Government Services, Inc., upon approval of this Justification and Approval. No additional market research was conducted because it is not practicable, for the reasons discussed in paragraph 5 above, for any company other than PAE Government Services, Inc., to provide the required services.

7. Determination of Fair and Reasonable Cost

NAVFAC EURAFSWA intends to issue a formal request for a cost proposal to the contractor. The proposal will include, for each individual annex, all direct and indirect costs in terms of labor, materials, and equipment, in sufficient detail to allow analysis of the proposed costs. The Government will evaluate the proposal and supporting documentation to determine the proposed cost to the Government of the supplies/services covered by this J&A are fair and reasonable.

8. Actions to Remove and Overcome Barriers to Future Competition

Request for Proposal No. N62470-12-R-2005 was issued on 1 February 2012 to competitively procure the follow-on contract with proposed award in the first quarter of Fiscal Year 2013.

9. Contracting Point of Contact

The point of contact at NAVFAC EURAFSWA is Nancy Penrod, Contracting Officer, +39-081-568-626-5610, or email Nancy.Penrod@eu.navy.mil.