



DEPARTMENT OF THE NAVY
NAVAL FACILITIES ENGINEERING COMMAND WASHINGTON
1314 HARWOOD STREET SE
WASHINGTON NAVY YARD DC 20374-5018

J&A No. PAX-002

**JUSTIFICATION AND APPROVAL
FOR OTHER THAN FULL AND OPEN COMETITION**

1. Contracting Agency.

Commanding Officer, Naval Facilities Engineering Command (NAVFAC) Washington, Public Works Department (PWD) Patuxent River, Maryland.

2. Description of the Action.

Request approval to use other than full and open competition to award a modification to the incumbent contractor, IAP World Services Inc., (IAP) 7315 North Atlantic Avenue, Cape Canaveral, Florida 32920 to extend the contract completion date by five (5) months from 31 March 2013 to 31 August 2013. This is a combination firm fixed price (FFP) and indefinite-delivery indefinite-quantity (IDIQ) type contract for Base Operating Support (BOS) Services for the Naval Air Station, Patuxent River, Maryland (NAS Pax River); Webster Field Annex, St. Inigoes, Maryland; Solomon's Annex, Solomon's Maryland and Point Lookout, Maryland.

3. Description of Supplies/Services.

a. The Contractor will provide Base Operating Support Services (BOS) for the Naval Air Station, Patuxent River, Maryland (NAS Pax River); Webster Field Annex, St. Inigoes, Maryland; Solomon's Annex, Solomon's, Maryland and minor amounts of work at Point Lookout, Maryland. The services being procured are Management and Administration of the Base Maintenance; Facilities Support which includes Maintenance and Repair of Facilities and Minor Construction, Refuse Collection and Recycling and Swimming Pool maintenance, Utility Support for Electrical, Wastewater, Water and Environmental issues. This contract may support some general mission requirements as required i.e. unloading and moving equipment.

b. The period of performance for this action is to read as follows:

One 30-day extension with four 30-day options based on finalization of issues associated with the source selection process--Not to exceed 150 days (5 months), to be awarded in thirty day (one month) increments as needed.

Base period: 01 April 2013- 30 April 2013 for [REDACTED]
1st Option period: 01 May 2013 – 31 May 2013 for [REDACTED]
2nd Option period: 01 June 2013 – 30 June 2013 for [REDACTED]
3rd Option period: 01 July 2013 – 31 July 2013 for [REDACTED]
4th Option period: 01 August 2013 – 31 August 2013 for [REDACTED]

Total Amount if all options are exercised: [REDACTED]

Note that the contract has not been negotiated at this time and all dollar values shown in this document are estimates. The estimated cost for this action was derived from the value of the current contract.

This contract action will be funded by FY 13 Defense Working Capital Funds, Defense; FY 13 Defense Health Program, Defense; FY 13 Operation and Maintenance, Navy; and FY 13 Non-Appropriated Funds.

4. Statutory Authority permitting Other Than Full and Open Competition.

This acquisition will be negotiated pursuant to 10 U.S.C. 2304(c)(1), Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements, as implemented by Acquisition Regulation (FAR) 6.302-1.

5. Rationale Justifying Use of Cited Statutory Authority.

- a. Contract No. N40080-13-D-3007 was awarded to IAP on 13 December 2012 based on best value trade-off source selection procedures. The contract was to commence performance 1 January 2013. However, the Government issued a stop order for the award on 21 December 2012, to take corrective action resulting from a GAO protest.

To allow sufficient time to resolve the issues and to ensure uninterrupted service, a modification was issued to contract No. 40080-13-D-3003 to extend the contract with the incumbent contractor for one (1) month from 01 January 2013 through 31 January 2013 with two (2) one (1) month options for February and March 2013.

- b. The award process was delayed due to the fiscal challenges of a smaller budget due to Sequestration and a lack of Continuing Resolution Authority as additional funds were not available to award the new contract. This modification process and obtaining various new funding documents delayed submission of the CHINFO announcement and award by two weeks.
- c. The current bridge contract remains in effect until 31 March 2013, at which time, continued service to NAS Pax River will cease unless it is extended. As a result of the corrective action

that precipitated the bridge contract, the procurement is now complete and a new contract has been awarded to a different offeror, effective 21 March 2013. As the contractor requires a thirty (30)-day notice prior to the period of performance in accordance with the phase-in time specified in the contract to permit an orderly transition to assume control of NAS Pax River BOS services, an extension to the existing bridge is necessary.

- d. Due to the short extension, competitive award of an interim contract would be impractical for both the Government and an interim contractor because of the logistical and administrative tasks necessary to prepare, negotiate and award a competed BOS contract. Extending the term of the current bridge contract will avoid undue risk that another contractor would not have enough time to obtain base access, and mobilize to provide required services in a timely manner. IAP is presently the only known source that is in a position to properly perform the work at the levels required and meet the requirements without a lengthy transition or excessive costs to set up operations. Award to any other source for the short duration would result in substantial duplication of effort and costs that are not expected to be recovered through competition. If the current contract is not extended, the critical support of ongoing operations would not be provided and this would adversely impact military mission readiness and personal safety at NAS Pax River.

6. Efforts to Obtain Competition from as Many Offerors as Practicable.

The proposed action will be synopsized on the Government wide Point of Entry (GPE) as a sole source extension of contract N40080-13-D-3003 to IAP upon approval of this Justification and Approval (J&A). No additional market research was conducted because it is not practicable, for the reasons discussed in paragraph 5 above, for any company other than IAP to provide the required services.

7. Determination of Fair and Reasonable Cost.

NAVFAC Washington intends to issue a formal request for a price proposal to the contractor. The Government will evaluate the proposal and supporting documentation to determine the proposed cost to the Government of the supplies/services covered by this J&A is fair and reasonable based on the prices established in current contract.

8. Actions to Remove Barriers to Future Competition.

Since the follow-on contract (procured via full and open competition) has now actually been awarded, the necessary transition time is commencing and no further action is required.

9. Contracting Point of Contact

The point of contact at NAVFAC Washington is Jee Eun Park, Contracting Officer, 202-685-3299, or email JeeEun.Park@navy.mil.

CERTIFICATIONS AND APPROVAL

TECHNICAL/REQUIREMENT CERTIFICATION

I certify that the facts and representations under my cognizance which are included in this Justification and its supporting acquisition planning documents, except as noted herein, are complete and accurate to the best of my knowledge and belief.

Technical and Requirements Cognizance:

<u></u> Signature	<u>JERRY CHRISTOFEL</u> Name (Printed)	<u>202-685-8016</u> Phone No.	<u>3/25/13</u> Date
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LEGAL SUFFICIENCY REVIEW

I have determined this Justification is legally sufficient.

<u></u> Signature	<u>CYNTHIA GUILL</u> Name (Printed)	<u>202-685-3232</u> Phone No.	<u>3/25/13</u> Date
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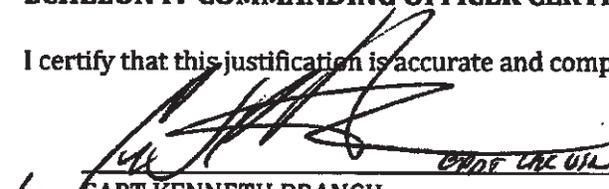
CONTRACTING OFFICER CERTIFICATION

I certify that this justification is accurate and complete to the best of my knowledge and belief.

<u></u> Signature	<u>JEE EUN PARK</u> Name (Printed)	<u>301-685-3299</u> Phone No.	<u>3/26/13</u> Date
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ECHELON IV COMMANDING OFFICER CERTIFICATION

I certify that this justification is accurate and complete to the best of my knowledge and belief.

<u></u> for CAPT KENNETH BRANCH Commanding Officer NAVFAC Washington	<u>27 Mar 13</u> Date
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ECHELON III CHIEF OF THE CONTRACTING OFFICE CERTIFICATION

I certify that this justification is accurate and complete to the best of my knowledge and belief.



Patricia S. Kellihan
Chief of the Contracting Office
Naval Facilities Engineering Command Atlantic

3/28/2013
Date

APPROVING OFFICIAL (NFAS 6.304)

ECHELON III COMMANDING OFFICER

Upon the basis of the above justification, I hereby approve the use of other than full and open competition, pursuant to the authority of Title 10 U.S.C. Sec. 2304(c)(1) or 41 U.S.C. 253 (c)(1) (FAR 6.302-1).



RDML D. G. Morton
Commander
Naval Facilities Engineering Command Atlantic

3/28/2013
Date