



**DEPARTMENT OF THE NAVY**

NAVSUP FLEET LOGISTICS CENTER  
SINGAPORE  
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J&A Number: YOK 15-0047

**JUSTIFICATION AND APPROVAL  
FOR USE OF OTHER THAN FULL AND OPEN COMPETITION**

Dollar Estimate: (inclusive of options)		Period of Performance :	20 - 27 JUNE 2015
Type of Funds	FY15 O&MN		
Contract type	FFP IDIQ		

1. Contracting Activity

NAVSUP Fleet Logistics Center Yokosuka (FLCY), Singapore

2. Description of the Action Being Approved

To award a contract on a sole source basis for husbanding services in support of the Procure to Pay (P2P) pilot program and associated Port Visit at Puerto Princesa, Philippines. Authority to act under this justification expires at the completion of the Puerto Princesa Port visit.

3. Description of Supplies/Services.

Husbanding support encompasses a wide range of temporary services that a vessel may require while in a foreign port for a brief period of time. Examples of services required include trash removal, mobile crane services, forklift services, oily waste removal and ship's force transportation. The estimated cost of this contract requirement is set at \_\_\_\_\_ and the required delivery date/performance period is from 20 to 27 June 2015.

The requested services represent an ongoing need of the Government currently provided by Multinational Logistic Services Limited (MLS) as the incumbent contractor under Region 2 regional husbanding support contract. The services to be provided under this stand-alone contract will be no different from these ongoing services. All the priced line items under the proposed contract will be the same as the current regional contract. The only change will be the CLIN structure to allow electronic payment via Wide Area Workflow System (WAWF).

In the future, the Government desires to move OCONUS contracts under WAWF. This is the same payment system presently utilized for CONUS contract efforts. The intent of this contract action is to

demonstrate whether or not such a shift will be possible in an OCONUS environment. The Government expects efficiencies in both time and money to be achieved under WAWF.

4. Statutory Authority Permitting Other Than Full and Open Competition

- 10 U.S.C. 2304(c)(1), One source or limited sources
- 10 U.S.C. 2304(c)(2), Unusual and compelling urgency
- 10 U.S.C. 2304(c)(3), Industrial mobilization; engineering, developmental, research capability; or expert services
- 10 U.S.C. 2304(c)(4), International agreement
- 10 U.S.C. 2304(c)(5), Authorized or required by statute
- 10 U.S.C. 2304(c)(6), National Security

5. Rationale Justifying Use of Cited Statutory Authority

The factors to select the ship for the P2P pilot program were (1) a ship planning in port (2) the ship's SUPPO to obtain the training prior to deployment (3) a ship going to a non Navy port prior to the Financial Management Office (FMO) due date. Commander Pacific Fleet (COMPACFLT) and Commander Seventh Fleet (C7F) reviewed all future port visits and the Port of Puerto Princesa, Philippines and USS FORT WORTH has met all the required criteria. The Port of Puerto Princesa, Philippines is currently Lot #27 for the Region 2 regional contract under MLS. Therefore, this work would have been provided to MLS under the region 2 contract in place. No contractor is being displaced by this action - a new contract structure is being utilized for this Port Visit for administrative purposes only.

The work to be performed under this contract is essentially for the purpose of establishing whether or not WAWF will function in an OCONUS environment. MLS is already performing this same work under the existing contract and award of the anticipated follow-on multiple award contract (MAC) is not projected to occur until CY-16 at the earliest. As such, the placement of this sole-source award with MLS will not reserve work for MLS at the expense of their potential competitors because MLS would have been performing this work anyway under their existing competitive contracts.

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable

Husbanding support services are not sole-source in the sense that no other company can conceivably provide these services. In fact, future husbanding contracts will be actively solicited among multiple vendors in order to replace the current competitively awarded, single source contracts. Secretary of the Navy Ray Mabus; Rear Admiral Jonathan Yuen, Naval Supply Systems Command; Deputy Assistant Secretary of the Navy for Acquisition and Procurement

Elliott Branch; and Press Secretary Rear Admiral John Kirby provided a press brief on the Navy Husbanding Policies and Contracting Initiatives and one of the changes is to remove the pay functions to husbanding service providers from ships. The intent of the immediate contract action covered by this sole source document is to run the proof of principle test to remove the pay functions from ships using electronic funds transfer (WAWF). MLS will be brought off of the existing manual payment method and will be paid through the WAWF System instead.

7. Determination of Fair and Reasonable Cost

The contracting officer has prices for supplies/services covered by this J&A to be fair and reasonable based on the fact that the award will use the same prices as the current Region 2 contract N62649-14-D-0004 which was awarded competitively and whose prices were determined fair and reasonable based on adequate price competition.

8. Actions to Remove Barriers to Future Competition

Future Multiple Award Husbanding contracts are being actively solicited to replace the current single source contracts.

9. Contracting Point of Contact