

JUSTIFICATION FOR OTHER THAN FULL AND OPEN COMPETITION

Upon the basis of the following justification, I as Contracting Officer hereby approve use of the other than Full and Open competition for the proposed contractual action pursuant to the authority of 10 USC 2304(c)(1), only one responsible source and no other supplier or servicing activity will satisfy agency requirements, as implemented by FAR 6.302-1.

1. Contracting Activity

Naval Postgraduate School
Department of Contracting and Logistics
1 University Circle
Monterey, CA 93943

2. Description of the Action Being Approved

This justification covers the procurement of database administration services, data integration services, and SQL programming services from eDataTech. This justification for other than full and open competition will be posted at the Government wide Point of Entry.

These services are needed to support critical administrative systems at NPS, such as the financial management system, the student management system, and the research administration system. Critical database management systems in use are Microsoft SQL Server, Oracle, and MySQL.

3. Description of Supplies/Services

The contractor shall design, enhance and maintain databases. The contractor shall monitor and improve database performance and capacity of existing enterprise database systems (Microsoft SQL Server, MySQL, and Oracle). The contractor shall monitor database performance and plan for future expansion of database systems, as well as manage and maintain all production and non-production databases.

The contractor shall ensure that database systems are safeguarded and implement necessary security measures to ensure data integrity. The contractor will be responsible for controlling privileges and permissions to databases and for standards and design of physical data storage, maintenance, and access and security administration.

The contractor shall create or modify database objects and/or write SQL code in support of application developers as specified in the NPS JIRA issue tracking system.

The contractor shall perform data integration by creating or modifying Extract-Transform-Load (ETLs) of data using tools such as Microsoft SQL Server Integration Services (SSIS) and/or Pentaho Kettle.

The contractor shall create a monthly report that provides update on status, work completed, work in progress, short term goals, and other relevant project information.



4. Statutory Authority Permitting Sole Source

[FAR 6.302 -- Circumstances Permitting Other Than Full and Open Competition.](#)

- [6.302-1 -- Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements.](#)

5. Rational Justifying Use of Cited Statutory Authority

The NPS is in the process of doing a fiscal year changeover within its financial management system, the Quali Financial System (KFS). The primary actions to be taken for the fiscal year changeover need to be done on 10/31/2014. A key component of the fiscal year changeover activities are done by the incumbent database administrator. He has performed those tasks flawlessly for the previous two fiscal year changeovers. The current contract expires on 10/28/2014. A new database administrator could not possibly get up to speed by 10/31/2014 on the tools and processes that are used for the FY changeover within the KFS database. KFS is an open source financial management system and the NPS has customized both the application and the database to meet the needs of the NPS. Consequently, the tasks to be performed are unique to the NPS.

Immediately following the fiscal year changeover in November 2014, KFS will be migrated to new servers, including new servers for the database. Although not specified in the statement of work, the incumbent will be directed by ITACS personnel to handle the migration of the Oracle DBMS (two of them) to the new servers. This migration to new servers is critical because the existing servers are past end of life and have been the cause of outages.

After completion of the migration to the new servers, KFS will be migrated to a new version of the code and database. The incumbent is heavily involved in this transition that is expected to take 4 – 6 months to complete. The intent is to complete this migration well before the hectic end of fiscal year in order to have time to detect and correct bugs.

Due to the complexity of the operations to be performed and the tight schedule for performing them, the incumbent is needed to ensure successful completion on schedule. A new database administrator would need time to get up to speed that we simply do not have in order to complete these critical tasks.

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable

No efforts were made to solicit offers from any vendor other than the incumbent. As mentioned above, other vendors would not be able to get up to speed on our systems and processes in 2 days when the fiscal year changeover will be done in the NPS financial management system.

7. Determination of Fair and Reasonable Cost

Costs will be determined fair and reasonable at time of award by the Contracting Officer and based on previous contracts and similar contracting efforts.

8. Market Research

Market research was performed by the Naval Postgraduate School's Director of Enterprise Information Systems, who has five years of experience as a database administrator and 10 years of experience managing database administrators. Market research methods utilized included contacting knowledgeable individuals in

Government and industry regarding market capabilities to meet requirements and reviewing the results of recent market research (2014). The market research in 2014 utilized the same methodology and yielded similar results, that only eDatatech or Central Coast CCD could supply the services required.

9. Other Facts Supporting Use of Other Than Full and Open Competition

eDatatech began work on the Python web application as a participant in the 8(a) program. The company has since graduated from the 8(a) program and is now a small business.

10. Actions to Remove Barriers to Future Competition

The Naval Postgraduate School has been refining its requirement for an Indefinite Quantity Indefinite Delivery (IDIQ) multiple-award contract (MAC) since January of 2014. The procurement package was sent to NAVSUP Fleet Logistics Center, San Diego in July, 2014 with an anticipated award date in April of 2015. Solicitations for these effort will be made available at the government point of entry. In the future short term requirements of this nature will be competed and procured through the IDIQ MAC.

CERTIFICATIONS AND APPROVAL

TECHNICAL/REQUIREMENTS CERTIFICATION

I certify that the facts and representations under my cognizance which are included in this Justification and its supporting acquisition planning documents, except as noted herein, are complete and accurate to the best of my knowledge and belief.

Technical and Requirement Cognizance:

[REDACTED]

CONTRACTING OFFICER CERTIFICATION

To the extent that the LSJ value is between \$2,500 and \$150K for services and between \$3K and \$150K for products, the Contracting Officer's signature below also represents approval of the J&A/LSJ.

I certify that this Justification is accurate and complete to the best of my knowledge and belief.

[REDACTED]