



**DEPARTMENT OF THE NAVY**  
NAVAL FACILITIES ENGINEERING COMMAND, ATLANTIC  
6506 HAMPTON BLVD  
NORFOLK, VA 23508-1278

IN REPLY REFER TO:

J&A No. NA 14-05

**JUSTIFICATION AND APPROVAL  
FOR USE OF OTHER THAN FULL AND OPEN COMPETITION**

INCREASE CAPACITY FOR CONTRACT N62470-09-D-9037, INDEFINITE QUANTITY CONTRACT FOR WATER AND WASTEWATER SYSTEMS INSPECTION, TESTING AND ANALYSIS FOR U.S. GOVERNMENT FACILITIES UNDER THE COGNIZANCE OF THE NAVAL FACILITIES ENGINEERING COMMAND, ATLANTIC, FROM **\$25M TO \$31M**

1. Contracting Activity:

The agency is the United States Navy. The contracting activity is the Naval Facilities Engineering Command (NAVFAC) Atlantic, Norfolk, Virginia.

2. Description of Action Being Approved:

This justification requests approval to increase the contract capacity from \$25M to \$31M under Contract N62470-09-D-9037 with CDMSmith for completion of the Utilities Inventory and Risk Assessment (UIRA) Program, as a logical follow-on to task orders previously performed under the contract. This action will result in the award of a new firm fixed price task order under Contract N62470-09-D-9037.

In accordance with 6.302-1 (a) (2) (iii) the services needed to complete the UIRA program require the continued provision of highly specialized services from the original source, CDMSmith, to mitigate substantial duplication of cost to the Government that would not be recovered through competition.

3. Description of Required Supplies/Services:

The proposed acquisition is for the contractor to provide services and support to the Public Works Business Line's Utilities and Energy Management group for the following: completion of Utilities Inventory and Risk Assessment (UIRA) training and implementation at 10 PWDs, enhancements to the Mobile Asset Inventory Tool, enhancements to the web based Risk Assessment Tool and preparation for deployment in NAVFAC Information Technology Center (NITC), development and production of final UIRA process documentation, and products to complete the OSD Real Property Inventory Requirements for all 64 PWDs. The total estimated value of the proposed task order is [REDACTED]. Funds will be obtained from the Navy Working Capital Fund. The projected completion date for the task order is 30 September 2015;

#### 4. Statutory Authority Permitting Other than Full and Open Competition:

The authority permitting other than full and open competition is Title 10 USC 2304(c) (1), Only One Responsible Source and no other supplies or services will satisfy agency requirements, as implemented by Federal Acquisition Regulations (FAR) 6.302-1.

#### 5. Rationale Justifying Use of Cited Statuary:

Completion of the Utilities and Inventory Risk Assessment Program (UIRA) is follow-on work to Task Orders 0004, 0009, 0010, 0011, 0012, and 0014 for UIRA work awarded under Contract N62470-09-D-9037 to CDM Federal Programs Corporation (CDMSmith). Contract N62470-09-D-9037 was awarded after full and open competitive procedures. The contract is still active, but sufficient capacity does not remain on the contract to perform the required work addressed in this J&A.

CDMSmith has, through the task orders referenced above, completed significant and highly specialized work towards implementation of the UIRA Program. The previous task orders included development of the Mobile Asset Inventory Tool, the web based Risk Assessment Tool, field training of PWD personnel, and production of program documentation. This follow-on task order will complete UIRA training and implementation at the remaining 10 PWDs, produce enhancements to the Mobile Asset Inventory Tool, enhancements to the web based Risk Assessment Tool, prepare the Risk Tool for deployment in NITC, develop and produce final UIRA process documentation, and complete the OSD Real Property Inventory Requirements for all 64 PWDs.

Given CDMSmith's previous work on the aforementioned task orders, their knowledge and development of UIRA Program tools, their previous experience successfully preparing and field training 54 PWDs, CDMSmith is the only responsible source to complete this highly specialized project. It is in the best interest of economy and efficiency that this requirement is awarded as a logical follow-on task order, as award to another source would result in substantial duplication of cost and effort, estimated at [REDACTED], and could cause unacceptable delays in fulfilling the requirement. Program deadlines require the completion of the Utilities Inventory and Risk Assessment Program at 20 PWDs by September 30, 2014 and the remaining 44 PWDs by September 30, 2015 in order to support NAVFAC Headquarters and Vice Commander of Naval Operations (VCNO) direction to make Shore Investments based on quantitative condition assessments and mission-aware consequence of asset failure.

It is essential that consistency is maintained in the implementation of the UIRA Program at the remaining 10 PWDs, with continued incorporation of improvements to tools and processes that CDMSmith and the Government have identified during implementation at 54 previous PWDs. The follow-on contract builds on the experience developed throughout the previous task orders awarded to CDMSmith and includes extensive and unique knowledge of Navy information systems (Maximo and Navy GIS models) and corporate processes, such as work management and major maintenance scoring. Use of any firm other than CDMSmith would require that firm to spend significant effort familiarizing themselves with both previously completed analyses and the unique requirements at the varied locations which would result, in essence, in duplication of much of the work completed by CDMSmith on prior task orders and the incurrence of significant additional costs for that duplication. CDMSmith

possesses the institutional knowledge to include the development, changes, and modifications to Program tools and Navy information systems required to accomplish Program goals. [REDACTED]

[REDACTED] Award of this requirement to another contractor would require duplication of effort for the work accomplished under the previous task orders and duplication of costs expended under the previous task orders, costs which are highly unlikely to be recovered through competition.

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable:

No additional market research or solicitation of additional offerors was conducted at this time to identify additional sources for the reasons discussed in paragraph 5 above. In accordance with FAR 6.302-1, a notice of intent to issue a sole source increase in capacity under Contract N62470-09-D-9037 will be publicized in NECO/ FedBizOpps. Additionally, in accordance with 6.305(a), the J&A will be posted within 14 days after the execution of the contract.

7. Determination of Fair and Reasonable Cost:

The Contracting Officer has determined the anticipated cost to the Government of the services covered by this J&A will be fair and reasonable.

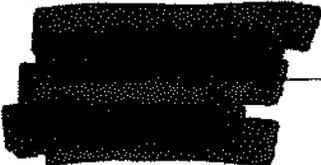
8. Actions to Remove Barriers to Future Competition:

Upon the completion of UIRA program the Government will [REDACTED] [REDACTED], disclose, reproduce, prepare derivative works, distribute copies to the public, etc., that will permit NAVFAC and the NAVFAC Information Technology Center to perform sustainment and future development of the final tools and process documents, thereby supporting competition for future acquisitions of the same or similar services. NAVFAC sustainment will include hosting the tools and making any software or process documentation updates required to meet emerging business requirements.

**CERTIFICATION AND APPROVAL**

I certify that the facts and presentations under my cognizance which are included in this justification, which form a basis for this justification, are complete and accurate to the best of knowledge and belief.

**TECHNICAL COGNIZANCE:**

 \_\_\_\_\_  \_\_\_\_\_ 7/14/14  
Telephone Date

**COUNSEL REVIEW FOR LEGAL SUFFICIENCY:**

I have determined this justification is legally sufficient.

 \_\_\_\_\_  \_\_\_\_\_ 7/14/14  
Telephone Date

**CONTRACTING OFFICER CERTIFICATION:**

I certify that this justification is accurate and complete to the best of my knowledge and belief.

 \_\_\_\_\_  \_\_\_\_\_ 7/16/14  
Telephone Date

**APPROVING OFFICIAL:**

Echelon III Commander

Upon the basis of the above justification, I hereby approve the solicitation of the proposed procurement(s) described herein using other than full and open competition, pursuant to the authority of 10 U.S.C. 2304(c)(1).

 \_\_\_\_\_  \_\_\_\_\_ 8/8/14  
Telephone Date