



DEPARTMENT OF THE NAVY  
NAVAL FACILITIES ENGINEERING COMMAND SOUTHWEST  
1220 PACIFIC HIGHWAY  
SAN DIEGO, CA 92132-5190

N62473-14-D-0014  
J&A 16-007

## JUSTIFICATION AND APPROVAL FOR USE OF OTHER THAN FULL AND OPEN COMPETITION

1. Contracting Activity: Department of the Navy, Naval Facilities Engineering Command, Southwest, San Diego, CA (NAVFAC SW).

2. Description of Action Being Approved: Request authority to limit competition on a Multiple Award Construction Contract (MACC) and issue a task order to Contract N62473-14-D-0014, pursuant to the authority of 10 U.S.C. 2304 (c)(2), as implemented by the Federal Acquisition Regulation (FAR) 16.505(b)(2)(i)(A), Unusual and Compelling Urgency. This task order will require the contractor to perform emergency base shoreline restoration repairs and stabilization at the Naval Amphibious Base, Naval Base Coronado, CA. This contract is one of five basic contracts under the competitive NAVFAC SW Unrestricted Waterfront III MACC. The contractor is Marathon Construction.

3. Description of Supplies/Services: Contract N62473-14-D-0014 is a firm fixed price contract for construction and repairs for Naval Base Coronado waterfront structures. This proposed action will include all labor, materials, equipment, oversight, and coordination to fully restore and stabilize base perimeter shoreline foundational damages to protect the building foundations of Naval Amphibious Base (NAB) buildings 632 and 637. The proposed repair includes installation of an erosion resistant perimeter foundation to protect the now vulnerable shallow foundations of buildings 632 and 637 and serve as the foundation for the replacement perimeter fence. The erosion resistant perimeter foundation will consist of approximately 800 LF of steel sheet piling with concrete cap extending approximately 3.5' above existing finish grade of parking lot; 800 LF of security fencing with fence posts embedded in the concrete pile cap and two emergency vehicle gates; 40,000 SF of parking area subgrade and asphalt surface replacement, and 10,000 SF of retention basin repair. Sheet pile will be driven to approximately 20' below existing grade. The estimated total area impacted is approximately 60,000 square feet with an estimate cost not-to-exceed \$ [REDACTED]. The final extent of the scope of work is still being determined by Base personnel. Neither the entire scope nor associated price will be known until a full assessment is completed. The Period of Performance is estimated to be 90 calendar days from date of award. FY16 Operation and Maintenance, Navy (O&M,N) funding will be provided by Navy Region Southwest.

4. Statutory Authority Permitting Other Than Full and Open Competition: The proposed action will be conducted without providing for full and open competition pursuant to the authority of 10 U.S.C. 2304 (c)(2), as implemented by FAR 16.505(b)(2)(i)(A), Unusual and Compelling Urgency.

established protective sand berm and significant damage to approximately 800 linear feet of perimeter shoreline fencing and foundations, 40,000 square feet of concrete and asphalt parking area and 10,000 square feet of retention basins west of NAB buildings 632 and 637. Direct tidal action and seawater intrusion compromised fencing foundations, asphalt and reinforced concrete parking area subgrade and surface material, and adjacent retention basins in close proximity (approx. 20') to the foundation of building 632 putting the shallow foundation of this building at risk of failure. In response to these events, Naval Base Coronado Security secured interior fences and gates to re-establish an interim secure installation perimeter, and NAVFAC SW is renting heavy equipment at the cost of \$100k to remove debris from the damage and re-establish a perimeter sand berm to protect the building 632 foundation and the surrounding area from inundation during repairs. Continued El Nino conditions are anticipated through May 2016 which necessitates emergency restoration and repair of the shoreline foundation and retention basins to mitigate life-safety and loss of real property concerns due to further impacts from extreme high tides and storm surge and protect NAB buildings 632 and 637, which serve critical Naval Special Warfare functions, and have a combined plant replacement value (PRV) of \$19,044,022. Both of these facilities are masonry construction on shallow foundations. Without protection from the sea these foundations are at a high risk for failure. Foundation failure will lead to settlement cracking in the masonry walls and if diagonal cracking occurs there will be no recourse other than condemning the buildings. The proposed repair accounts for anticipated increases in tidal action by retreating the perimeter foundation approximately 20' inland from the existing alignment, well above the mean high tide line, and replacing the existing shallow perimeter foundation with sheet pile, allowing for construction of a larger protective sand berm, and adequate protection against erosion and undermining in the event similar extreme high tide and storm surge events are experienced in the future. If immediate action is not taken to repair the NAB shoreline foundation, future extreme high tide events have potential to further compromise coastal infrastructure, to include the structural foundations of buildings 632 and 637.

Providing fair opportunity via the competitive contracting process would result in unacceptable delays resulting from time to develop the request for proposal, solicit proposals, evaluate the proposals, and document the award before the contractor could mobilize. It is estimated it would take a minimum of four (4) weeks for the procurement process and several more weeks for mobilization and material procurement. Marathon Construction is currently on site at Naval Amphibious Base conducting bulkhead repair, consisting of concrete pile cap construction and repair, and steel sheet pile installation. The contractor is mobilized onsite and extremely familiar with marine and heavy civil construction. The contractor can be on site in a matter of days to commence work.

Based on the above justification, it is in the Government's best interest to award the proposed task order to Marathon Construction Corporation, 10108 Riverford Rd, Lakeside, CA 92040. Marathon Construction is a full service marine and general engineering contractor specializing in marine and heavy civil construction throughout the Western United States.

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable: Due to the urgency of this project, market research for another qualified firm cannot be conducted in accordance with FAR Part 10. No other sources were contacted because of the "urgent and compelling" nature of the requirement as discussed in paragraphs 5.

The planned action covered by this J&A meets an exception to the synopsis requirements per FAR Part 5.202 (a)(6). The approved J&A will be released in accordance with FAR 6.305 (b).

7. Determination of Fair and Reasonable Cost: This is a request for a task order with an estimated value of \$[REDACTED]. Based on the historic cost information currently available, the Contracting Officer has adequate information to ensure that the cost to the Government for this task order will be fair and reasonable. In accordance with FAR 15.403, Certified Cost and Pricing Data is required.

8. Actions Taken to Remove Barriers to Competition: This proposed task order is an emergency response to shoreline erosion damage at Naval Amphibious Base, Naval Base Coronado. It is a one-time procurement with no follow on procurements anticipated. However, as a result of this emergency, the Facilities Engineering & Acquisition Department, Coronado at Naval Base Coronado is putting an emergency response contract in place.

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**CHIEF OF CONTRACTING OFFICE, NAVFAC SW**

I certify that this Justification is accurate and complete to the best of my knowledge and belief.

  
for RENAE A. KVENDRU  
Chief of Contracting, NAVFAC SW

(619) 532-2339

4/1/16  
Date

**APPROVING OFFICIAL (NFAS 6.304)**

Upon the basis of the above justification, I hereby approve, the solicitation of the proposed procurement(s) described herein using other than full and open competition, pursuant to the authority of 10 U.S.C. 2304 (c)(2) (FAR Part 6.302-2)

  
J. J. ADAMETZ  
Captain, CEC, USN  
Commanding Officer

(619) 532-2317

4/1/2016  
Date