

**JUSTIFICATION AND APPROVAL  
FOR OTHER THAN FULL AND OPEN COMPETITION**

**1. Contracting Activity:** The contracting activity is the Specialty Center Acquisitions, NAVFAC (SCAN), Port Hueneme, California. The SCAN point of contact is Jessica M. Montes who can be reached at (805) 982-2831. The requiring activity is Naval Facilities Expeditionary Logistics Command (NFELC), Port Hueneme, CA.

**2. Description of the Action Being Approved:** Request a sole source contract to be awarded to procure specialized Mabey Johnson Logistic Support Bridge (LSB) systems that will be used during training exercises by the Navy Mobile Construction Battalions (NMCBs). The NMCBs must use Mabey Johnson Logistic Support Bridge systems in order to develop the required skilled construction expertise on this specific bridge system to be prepared to construct the bridges when they are deployed to battlefield areas. This training, along with regular field exercises, prepares construction personnel to assemble these bridges when deployed in theater under wartime conditions.

**3. Description of Supplies/Services:** The requirement is for Mabey Johnson Logistic Support Bridge (LSB) systems, consisting of Bridge Sets, Ramp Sets, and Launch & Erection Sets. Mabey Johnson Logistic Support Bridge systems are portable panel bridging systems that can be quickly constructed using little or no specialized tools. Mabey Johnson Logistic Support Bridge systems have been widely used in support of military operations during Operation Iraqi Freedom (OIF) and other global-war-on-terror (GWOT) operations. These bridges are constructed when permanent bridges are either destroyed or not existent in the area of conflict. The bridges are critical to avoid loss of life by maintaining forward tempo of battlefield movement and maintaining main and auxiliary supply lines.

NMCB Battalion personnel have been supporting operations in Iraq and Afghanistan as part of Operation Iraqi Freedom (OIF) and other global-war-on-terror (GWOT) operations since 2002. During this time (approximately seven years), NMCB personnel have been conducting training courses and field exercises using Mabey Johnson Logistic Support Bridge systems which were obtained on loan from the US Marine Corps or leased from other agencies. However these assets now have been pulled back for use in deployment areas and are no longer available for these training exercises.

NMCB personnel need to train on the Mabey Johnson Logistic Support Bridge systems in order to develop the required skilled construction expertise on this specific bridge system to be prepared to construct the bridges when they are deployed to battlefield areas. The bridges we are requiring would not be in support of any actual gap crossing mission requirement. Instead, they would be training assets so that NMCB personnel will know how to assemble these bridges when deployed in theater in support of the Theater Commander.

When military operations are conducted in a region bridging is "material" that is "deployed." This material is supply Class IV, and is always provided by the Theater Commander responsible for conducting military operations in that region. The NMCBs provide specialized construction support to the Theater Commander, as necessary. Bridges are a special category of Class IV and

are provided by the warfighters that the NMCBs are supporting, typically the USMC or the Army. Expeditionary bridging (often called "gap crossing") is an NMCB mission, and is considered construction. The NMCBs do not provide the materials that they use on any construction project (e.g. lumber, concrete, etc.). However, they must be skilled in conducting any construction project (such as structures, buildings, bridges, etc.) so that they are prepared to perform these operations under wartime conditions.

Estimated Dollar Value

	FY08
Other Procurement, Navy	\$4,264,040.00
TOTAL	\$4,264,040.00

FY08 funds (expires within 3 years) are to be used to fund this action in its entirety.

**4. Statutory Authority Permitting Other Than Full and Open Competition:** The statutory authority permitting other than full and open competition is 10 U.S.C. 2304(c)(1), as implemented by FAR 6.302-1, only one responsible source and no other supplies or services will satisfy agency requirements.

**5. Rational Justifying Use of Cited Statutory Authority: One Responsible Source:** Market research was performed by engineers at the Naval Facilities Expeditionary Logistics Center (NFELC). Market survey shows that only Mabey Johnson Bridge Inc. currently produces bridge systems that are interoperable with bridges constructed in deployment areas of Iraq and Afghanistan. Mabey Johnson Logistic Support Bridge systems have unique connection materials and construction techniques that cannot be duplicated or simulated using other bridging products. Since this is the bridging system that is currently used in the deployment areas, NMCBs must use this particular system to provide relevant training and field exercises. Research also revealed that Mabey Bridge and Shore, Inc. is the only distributor and source. Additionally, interface with other service agencies identified that no contract is currently in place to meet this requirement.

**6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable:** Market research conducted on the internet identified no other products that met all the requirements identified in para 5 and in attached documentation.

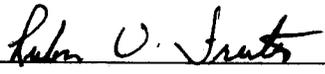
**7. Determination of Fair and Reasonable Cost:** The Contracting Officer has determined that the anticipated cost of this acquisition will be fair and reasonable based on cost and/or price analysis conducted pursuant to FAR, Part 15.

**8. Actions to Remove Barriers to Competition:** This limited requirement is to outfit training commands with Mabey Johnson Logistic Support Bridge systems as soon as possible to provide necessary training assets. This is an immediate requirement. This will provide training assets that will permit development of construction skills for personnel that don't currently have this capability. Any larger requirement/capability for future training on alternative bridging systems that may be deployed to battlefield areas is not as time sensitive in the sense that it does not impact currently deployed personnel and will be competed in the contracts process.

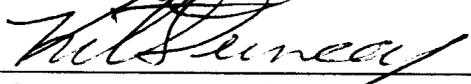
**TECHNICAL AND REQUIREMENTS CERTIFICATIONS**

I certify that the facts and representations under my cognizance which are included in this justification and its supporting acquisition planning documents, except as noted herein are complete and accurate to the best of my knowledge and belief.

Technical Cognizance:

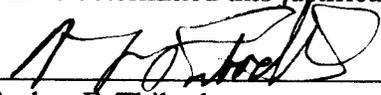
 6/5/09  
Date:  
Ruben Frutos  
NFELC, Expeditionary Equipment In-Service Engineering Support  
Branch Manager, Code N42

Requirements Cognizance:

 6/5/09  
Date:  
K. A. Duncan, CDR, SC, USN, NFELC  
Deputy Director of Logistics

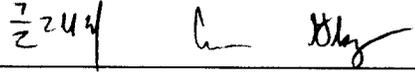
**LEGAL SUFFICIENCY REVIEW:**

I have determined this justification is legally sufficient.

 6/8/09  
Date:  
Arthur F. Thibodeau  
Legal Counsel, Specialty Center Acquisitions NAVFAC

**CONTRACTING OFFICER CERTIFICATION**

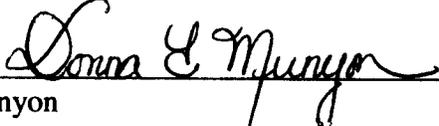
I certify that this justification is accurate and complete to the best of my knowledge and belief.

 6/9/09  
Date:  
Aaron A. Glazier, Contracting Officer, Specialty Center Acquisitions NAVFAC

**APPROVING OFFICIAL (NFAS 6.304)**

Upon the basis of the above justification, I hereby approve, as Chief of Contracting, the solicitation of the proposed procurement(s) described herein using other than full and open competition, pursuant to the authority of 10 U.S.C. 2304 (c) (1).

APPROVED:

 6/9/09  
Date:  
Donna E. Munyon  
Chief of Contracting Code: AQ00