

JUSTIFICATION AND AUTHORIZATION
FOR OTHER THAN FULL AND OPEN COMPETITION

KNOX-BOX FIRE DEPARTMENT ACCESS BOX

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USE OF PROPRIETARY SPECIFICATIONS

WORK ORDER NO. 861119
JFY10 DPRI MAMIZU PROJECT P-J017, UTILITIES AND SITE IMPROVEMENTS, PHASE 2,
FINEGAYAN, GUAM

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1. **IDENTIFICATION.**

Naval Facilities Engineering Command, Pacific Pearl Harbor, Hawaii.

2. **NATURE OF ACTION.**

Request approval to include proprietary specifications for Knox-Box fire department access box systems manufactured by Knox Company for WORK ORDER NO. 861119, JFY10 DPRI MAMIZU PROJECT P-J017, UTILITIES AND SITE IMPROVEMENTS, PHASE 2, FINEGAYAN, GUAM.

3. **DESCRIPTION OF SUPPLIES/SERVICES.**

The present fire department access box system employed by the Government uses a "Knox-Box" fire department access box, which operates only with keys furnished by the Knox Company. The Government needs to add four (4) Knox-Box to store building entry keys under subject solicitation. The A-E firm PPDMS (Pacific Program and Design Management Services, an Architectural-Engineering Joint Venture) has prepared a Request for Proposal (RFP) for the construction of the utilities and site improvements at the proposed Finegayan Marine Corps Base (currently known as NCTS, Finegayan). Project is to construct a substation, sewer pump stations, roadways, street lights, drainage, mass grading, and installation of various utilities to include: sewer, water, power, and communications. These utilities and mass grading of the various sites are required to support the future Mamizu and US Milcon Projects that will be sited at the proposed Finegayan Marine Corps Base. Estimated construction contract cost for this project (labor and material) is \$ [REDACTED].

4. **STATUTORY AUTHORITY.**

10 U.S.C. 2304(c)(1); only one responsible source and no other supplies or services will satisfy agency requirements (FAR 6.302-1).

5. **JUSTIFICATION FOR PROPRIETARY SPECIFICATIONS.**

In accordance with National Fire Protection Association (NFPA) 1 "Uniform Fire Code", a fire department access box is required in an accessible location when access to or within a facility is difficult due to security. The fire department access box allows keys unique to each facility to be stored within the access box allowing responding fire department personnel rapid entry into the building during emergency dispatches without forced entry or damage to the facility. Section 10 45 00, Fire Department Access Box, paragraph 2.1 requires the key lock system to be fully compatible with the fire department access box key system. The reported procedure for the proposed Finegayan Marine Corps Base will be to issue Knox-Box master keys to specific fire apparatus such that responding fire department personnel can open any Knox-Box and retrieve keys necessary to gain entry into the facility. A mix of manufacturer's equipment is not acceptable due to the necessity to issue keys to

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the fire department for each manufacturer's access box system. The use of non-Knox Company products will delay fire protection capabilities upon response and therefore endanger life and property. The requirement for a Knox-Box ensures rapid response without forced entry into the facilities to be constructed under subject solicitation.

6. FBO ANNOUNCEMENT/POTENTIAL SOURCES.

In accordance with FAR 5.2, a notice will be publicized to solicit information from as many sources as practicable. A synopsis for the project will be posted in the NAVFAC NECO and FBO websites on or about September 2010, under RFP No. N62742-10-R-0402.

7. DETERMINATION OF FAIR AND REASONABLE COST.

The estimated cost for the Knox-Box fire department access boxes is \$[REDACTED]. The Knox-Box fire department access box systems are commercial items subject to full and open competition.

8. DESCRIPTION OF MARKET SURVEY.

There is no other known manufacturer Knox-Box access keys other than Knox Company that could meet the requirement.

9. ANY OTHER SUPPORTING FACTS.

Installation of non-Knox Company access box systems would consequently result in a conversion of all current Knox-Box access box systems over to this alternate box system. A determination to accept the security risks associated with a non-Knox Company access box system would need to be made. Due to the sensitive nature of the security at the proposed Finegayan Marine Corps Base, issuance of keys to enter these facilities must be strictly controlled to meet Department of Defense security requirements. The use of master keys for all facilities may compromise the security requirements for each facility and the tracking of all master keys may be burdensome. The Knox-Box allows facility keys to be stored in a locked, high security, and tamper-proof box installed at each facility. This relieves the Fire Department of maintaining key rings with keys to every facility at the proposed Finegayan Marine Corps Base or for the need to forcibly enter a facility upon response. Issuances of the Knox-Box access keys are only to specific fire department apparatus with the Fire Chief ultimately accountable for security of these access keys. This ensures the security to be maintained for the facilities at the proposed Finegayan Marine Corps Base.

10. LISTING OF INTERESTED SOURCES.

Not applicable - no other known sources compatible with the Knox-Box keys.

11. BARRIER TO COMPETITION.

This is a one time procurement. There will be no barriers to competition for timely award other than the limitation as to the Knox-Box fire department access boxes as discussed above.

12. STATEMENT OF DELIVERY REQUIREMENTS.

The contractor shall be required to commence work within 15 days after the notice to proceed and complete the contract within 835 days after the notice to proceed. The Knox-Box fire department access boxes as manufactured by Knox Company will be delivered and installed within the 835 day construction time.

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13. TOTAL ESTIMATED DOLLAR VALUE OF THE ACQUISITION COVERED BY THIS J&A.

The estimated cost for the Knox-Box fire department access boxes is \$ [REDACTED] which comprises [REDACTED]% of the total project cost of \$ [REDACTED]. Acquisition will be done using Japan Fiscal Year 2010 funds.

14. REFERENCE TO THE APPROVED ACQUISITION PLAN (AP).

Not Applicable.

15. DOCUMENTATION FOR SPARE/REPAIR PARTS ACQUISITIONS.

None will be purchased.