



DEPARTMENT OF THE NAVY  
NAVSUP FLEET LOGISTICS CENTER SIGONELLA  
PSC 817 BOX 50  
FPO AE 09622

IN REPLY REFER TO:  
J&A 16-016

**JUSTIFICATION AND APPROVAL  
FOR USE OF OTHER THAN FULL AND OPEN COMPETITION**

1. CONTRACTING ACTIVITY:

Requiring Activity: Commander, Camp Lemonnier, Djibouti (CLDJ)  
PSC 831 BOX 41  
FPO, AE 09363-0040

Contracting Activity: NAVSUP Fleet Logistics Center, Sigonella  
Site Naples, Italy  
PSC 817 Box 50  
FPO AE 09622-0050

Requisition Number: N3379A16RC012Z0

2. NATURE/DESCRIPTION OF CONTRACT ACTION:

This is a sole source action to issue a Firm Fixed Price (FFP) commercial contract to Aeroport International de Djibouti, for airport services. The contract is for the United States Government's unlimited use of the landing strip (runway) and taxiways at Djibouti-Ambouli International Airport in support of the United States mission in Africa.

The period of performance is anticipated to consist of a 12-month base period from 01 August 2016 through 31 July 2017 with four 12-month option periods to include the six-month extension period through 31 January 2022 in accordance with FAR clause 52.217-8 if required. The estimated dollar value is [REDACTED] inclusive of all options and the FAR 52.217-8 extension period.

3. DESCRIPTION OF SUPPLIES/SERVICES:

The U.S. Government requires unlimited use of runway 27/09 at Djibouti-Ambouli International Airport that is operated by Aeroport International de Djibouti, to include the use of related taxiways and navigation aids. The contractor shall ensure the runway and its appurtenances remain within International Civil Aviation Organization (ICAO) standards. Unlimited usage is defined as 24 hours per day and 7 days per week. The contractor will also provide airport access badges and passes for Camp Lemonnier personnel and



airport by taxiways. The United States has been historically utilizing the airport through Government agreements and contracts authorizing such use, in addition to the ancillary services.

Djibouti has a total of 13 airports; only 3 are paved (hard surface) runways. Unpaved (soft surface) runways can only support lighter aircraft and cannot support the larger aircraft (i.e. C130) utilized by the U.S. government. In addition, Djibouti-Ambouli International Airport is also the only airport with IFR official published instrument approach procedures. The lack of a published instrument approach procedure makes the airport not suitable for traffic during bad weather and darkness, which is essential to 24/7 operations. Djibouti-Ambouli International Airport also has the longest runway length, measuring at 10300 ft. The longer runway ensures a greater available landing distance suitable for the ground run of an airplane landing. Not only do the aforementioned critical elements make Djibouti-Ambouli International Airport the only suitable airport that can meet all agency specifications and requirements, but with the operations of Camp Lemonnier being the primary logistical hub for operations in East Africa and supporting over 4,000 personnel, it would be extremely cost prohibitive to utilize or move air operations to another airport. The United States has invested a significant amount in capital projects aimed at building up the Camp's side of the airport to include hangars and parking ramps.

6. DESCRIPTION OF EFFORTS MADE TO SOLICIT OFFERS FROM AS MANY OFFERORS AS PRACTICABLE:

The government agreement in place eliminates the possibility of soliciting this requirement as Aeroport International de Djibouti is the only source licensed by the Government of Djibouti to operate at the Djibouti-Ambouli International Airport.

This proposed contract action is not required to be synopsisized pursuant to the exception at FAR 5.202(a)(12), this contract action is by a Defense agency and will be performed outside the United States and its outlying areas, and only a local source will be solicited.

7. DETERMINATION OF FAIR AND REASONABLE COST:

In accordance with FAR 15.402, the Contracting Officer will ensure that all services under this contract are procured at a fair and reasonable price. The contractor will submit a formal price proposal, including sufficient supporting information. Given that this is a commercial procurement, certified cost and pricing data will not be required; however, other than certified cost and pricing data will be requested as needed to ensure fair and reasonable pricing. Commercial, relevant and specific historical data are available for use in price analysis. Thus, it is

anticipated that adequate information will exist upon which to perform price analysis and negotiate a fair and reasonable price.

The contracting officer has determined that the use of sole source contracting procedures is in the best interest of the government.

8. ACTIONS TO REMOVE BARRIERS TO FUTURE COMPETITION:

For the reasons set forth in Paragraphs 5 and 6, NAVSUP FLCSI does not anticipate competing future contracts for airport services at Djibouti-Ambouli International Airport. If the current environment requiring this sole source changes, whereby competition becomes feasible, Camp Lemonnier and NAVSUP FLCSI will assess the viability of competitive procurement procedures.

9. CONTRACTING POINT OF CONTACT:

The contracting point of contact is Lawrence Mark, who may be contacted at telephone (+39) 081-568-4437 and via e-mail at lawrence.mark@eu.navy.mil, or Candice Anderson, who may be contacted at telephone (+39) 081-568-3719 and via email at candice.anderson@eu.navy.mil.

**CERTIFICATIONS AND APPROVAL****TECHNICAL/REQUIREMENTS CERTIFICATION**

I certify that the facts and representations under my cognizance which are included in this Justification and its supporting acquisition planning documents, except as noted herein, are complete and accurate to the best of my knowledge and belief.

**Technical & Requirements Cognizance:**

	<u>CDR Kevin Coleman</u>	<u>311-824-4363</u>	<u>8 Apr 2016</u>
Signature	Name (Printed)	Phone No.	Date

**LEGAL SUFFICIENCY REVIEW**

I have determined this Justification is legally sufficient.

	<u>Eva Escalante</u>	<u>314-624-5437</u>	<u>11 April 2016</u>
Signature	Name (Printed)	Phone No.	Date

**CONTRACTING OFFICER CERTIFICATION**

I certify that this Justification is accurate and complete to the best of my knowledge and belief. To the extent that the J&A/LSJ value is between \$150K and \$700K, the Contracting Officer's signature below also represents approval of the J&A/LSJ.

	<u>Candice Anderson</u>	<u>314.626.3719</u>	<u>11 Apr 2016</u>
Signature	Name (Printed)	Phone No.	Date

**CONTRACTING ACTIVITY COMPETITION ADVOCATE REVIEW**

To the extent that the J&A/LSJ value is between \$700K and \$13.5M, the Competition Advocate's signature below also represents approval of the J&A/LSJ.

	<u>Rays Jacob</u>	<u>318-439-9910</u>	<u>13 Apr 2016</u>
Signature	Name (Printed)	Phone No.	Date

**APPROVAL**

Upon the basis of the above justification, I hereby approve, as Head of the Procuring Activity, the solicitation of the proposed procurement(s) described herein pursuant to the authority cited herein.

  
W.E. Bickert, SES, Vice Commander,  
 NAVSUP Global Logistics Support

19 Apr 2016  
 Date