

JUSTIFICATION AND APPROVAL
FOR USE OF SOLE SOURCE

1. Contracting Activity.

Contracting Activity: Fleet Logistic Center Jacksonville (FLCJ), 110 Yorktown Ave., Jacksonville FL, 32212-0097. Requiring Activity: Naval Station, Guantanamo Bay (GTMO), Housing Department, Unaccompanied Housing, FPO AE 09593.

2. Description of the Action Being Approved.

Award of a Firm-Fixed Price contract on a sole source basis for replacement keyless electronic locks and installation for Naval Station, Guantanamo Bay, Housing Department from Kaba Ilco, Inc.

3. Description of Supplies/Services.

Items being acquired are as follows:

Kaba Lock Installation and Programming per Lock Charge for Wood or Metal Doors – Includes Programming 7 Existing Front Desk Units to Unaccompanied Housing Area (Quantity of 1,624).

Kaba Soltaire Electronic Lockset Supreme Satin Chrome Oceanside Finish, Standard Mortise with Key Override (Quantity of 670).

Installation and Programming Per Diem, Airfare, Lodging, and Car Rental for 2 Installers for 60 days. Airfare will be for two round trips including one week break between trips.

The items described herein are commercial, off-the-shelf. The total estimated cost of the acquisition is \$263,110.00. 2013 Lodging Operation funds have been provided for this requirement.

4. Statutory Authority Permitting Sole Source.

Section 4202 of the Clinger-Cohen Act of 1996 - a sole source acquisition under the authority of the test program for certain commercial items, as implemented by FAR 13.501(a).

5. Rationale Justifying Use of Cited Statutory Authority.

The Kaba lock system is currently installed on 99% of all Bachelor and Transient Berthing spaces; currently 4500-plus doors. Bachelor (including Joint Task Force (JTF) assigned assets) and Transient Berthing operations have invested in excess of \$600,000.00 to implement this system for the purpose of room entry and security. This procurement provides for installation/replacement of the 1167 hard key locks and existing keyless locksets that will be relocated to support JTF berthing.

Because of the isolated remote location of GTMO and the nature of the operation, assets change from permanent party to transient as necessary to accommodate mission requirements. It is imperative that Bachelor and Transient barracks have the same brand lock systems to facilitate and accommodate these transfers. Further employees from NGIS and Unaccompanied Housing (UH) are trained on the operation and maintenance of the Kaba system and installation of a new system would require extensive retraining for more than 47 employees. Kaba Ilco, Inc. is the manufacturer of the system currently in place and they are the only known supplier that will satisfy the requirement for additional Kaba locks.

There are no other locks or supplies that will interconnect with the current system in place and procurement of another system would be a duplication of effort and is estimated to cost in excess of \$2,000,000.00 to accomplish. This amount is calculated based on the amount of money already invested by the Navy and the estimated cost of this current procurement. Award to any other source would result in substantial additional costs to the Government which cannot be recovered through competition.

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable.

No efforts were made to solicit offers from other manufacturers due to Kaba Ilco being the sole manufacturer.

7. Determination of Fair and Reasonable Cost.

The Contracting Officer will determine the anticipated cost to the Government of the supplies covered by this J&A to be fair and reasonable. Price reasonableness will be based on comparison to historical sales information, current price lists and the Independent Government Estimate.

8. Actions to Remove Barriers to Future Competition.

For the reasons set forth in Paragraph 5, NAVSUP FLCJ has no plans at this time to compete future contacts for the types of supplies/services covered by this document. If another potential source emerges, NAVSUP FLCJ will assess whether competition for future requirements is feasible.

9. CONTRACTING POINT OF CONTACT

The Fleet Logistics Center Jacksonville, Florida point of contact is Edward Whittaker at 904-542-1254 or edward.whittaker@navy.mil.