



DEPARTMENT OF THE NAVY
NAVAL FACILITIES ENGINEERING COMMAND SOUTHEAST
JACKSONVILLE, FL 32212-0030

JUSTIFICATION AND APPROVAL
FOR USE OF OTHER THAN FULL AND OPEN COMPETITION

1. Contracting Activity. The contracting activity is the Naval Facilities Engineering Command Southeast (NAVFAC SE), Naval Submarine Base (NSB), Kings Bay, Georgia.

2. Description of the Action Being Approved. Modification to increase the indefinite delivery, indefinite quantity capacity under contract N69450-11-D-7578 by \$650,000, from \$6,021,370.38 to \$6,671,370.38 for Option Year Two only. This is a combination firm-fixed-price, indefinite delivery, indefinite quantity (FFP/IDIQ) contract with option provisions for multi function facilities support services at NSB Kings Bay, Georgia. The contract was awarded on August 15, 2011 to Kings Bay Support Services, LLC, 4171 Essen Ln, Baton Rouge, LA, 70809-2157. The period of performance for the base year of the KBOS I contract is 1 December 2011 through November 30, 2012. The period of performance for Option Year One is from December 1, 2012 through November 30, 2013. The period of performance for Option Year Two is from December 1, 2013 through November 30, 2014. The contract is currently in Option Year Two which expires November 30, 2014. The IDIQ capacity for Option Year Two is \$6,021,370.38. As of October 31, 2014, the IDIQ capacity remaining is \$2,798.37.

3. Description of Supplies/Services. The performance work statement (PWS) includes BOS services to be performed at Naval Submarine Base (SUBASE), Kings Bay, GA and a Naval Tower located in Shellman Bluff, GA. Major tenants of the SUBASE, Kings Bay (KB) are Submarine Group 10; Submarine Squadron 16/20; Naval Submarine Support Center; Strategic Weapons Facility Atlantic (SWFLANT); Marine Corps Security Force Company; Trident Refit Facility, and Trident Training Facility. The KBOS I services include the following requirements: Public Safety, Harbor Security, Security Operations, Port Operations, Personnel Support, Bachelor Quarters, Facility Management, Facility Investment, Other (Swimming Pools), Pavement Clearance, Utilities, Chiller, Electrical, Wastewater, Steam, Water, Telecommunications, Supervisory Control and Data Acquisition, Compressed Air, Base Support Vehicles and Equipment (BSVE), and Environmental services. Vertical Transportation Equipment (VTE) services are provided under this contract for a Navy Tower at Shellman Bluff, GA. Known and recurring maintenance and service requirements are performed under the BOS contract, while non-recurring/unforeseen maintenance is accomplished as an IDIQ task order on the BOS contract.

IDIQ is the only method for accomplishment of repair work that exceeds the Limit of Liability (LOL) of a service call or Integrated

Maintenance Plan (IMP) work. Two examples of ongoing facility repair work that KBSS needs to complete are as follows:

Two SWFLANT production facilities (RBC & RIB) are currently impacted with issues that suspend mission capabilities due to lack of remaining contract capacity to:

- a. REENTRY BODY COMPLEX (RBC) Building 3049 @ \$200,000

Situation:

RBC Production areas in Building 3049 were flooded by 10,000 gallons of potable water that stood on VTC tile for over 12 hours. There is not redundant capability aboard SUBASE for Building 3049. It represents a single point of failure for SWFLANT operations. The flooding condition has caused the floor tiles to curl and come loose from the concrete base.

Impact:

This condition is unsafe footing for workers and has interrupted the movement of strategic assets that require floors to be smooth and moisture and humidity controlled. Without correction of the flooring condition resumption of production activities cannot occur and will result in the inability to meet the requirements of the strategic mission.

- b. RADIOGRAPHIC INSPECTION BUILDING (RIB) Building 3044 @ \$250,000

Situation:

RIB Concurrent repairs to Building 3044 have resulted in conditions that are out of specification for the building to be put back into service. There is no redundant capability for Building 3044 neither aboard SUBASE nor with SSP. Out of spec conditions include carbon dioxide monitoring, HVAC systems and adequate hot water availability. Bringing this building back into specifications is required for mission essential inspections of strategic assets.

Impact:

Without correction of the out of specification conditions, inspections cannot occur and will result in the inability to meet the requirements of the strategic mission.

For the Utilities portion of the contract, the proposals that are a result of work that exceeds the Limit of Liability (LOL) of the Integrated Maintenance Plan (IMP) or proposals in response to component failures that cause full or partial degradation of system functionality are usually emergent. An example of such an occurrence would be a failed electrical distribution cable causing service outages to several facilities. Delays in procuring these repair

services are often unacceptable per the Navy's utility system reliability criteria for SUBASE, Kings Bay.

In this capacity, the BOS Contract is uniquely suited to respond rapidly to the majority of repairs classified as over LOL. In addition to having diagnosed the initial deficiency, the BOS Contractor is the operator of the system and can coordinate outages and work schedules with minimal delay. Given the criticality of the utility systems to meet mission requirements, eliminating the capability to award LOL work under the BOS Contract could severely hamper NAVFAC SE's ability to support SUBASE, Kings Bay.

For the BSVE portion of the contract, there are multiple cranes with pending maintenance items that have or will exceed their Limit of Liability. Four of the major waterfront cranes currently need repairs that impact mission capabilities due to BOS contract not having adequate capacity remaining to complete repairs estimated at \$200,000.

4. Statutory Authority Permitting Other Than Full and Open Competition. This acquisition will be negotiated pursuant to 10 USC 2304(c)(1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements, as implemented by Federal Acquisition Regulation (FAR) 6.302-1.

5. Rationale Justifying Use of Cited Statutory Authority. Contract N69450-11-D-7578 was awarded with the assumption the estimated quantities included in the IDIQ Exhibit Line Item Numbers (ELINs) would be sufficient based on work load projections and historical data at the time of contract award. However, throughout the performance of the contract, operational requirements at NSB Kings Bay have increased resulting in a higher number of task orders than originally anticipated.

Finding another contractor with the security clearances and the resources to begin work immediately is almost impossible due to the high level security requirements in certain areas of the SUBASE. There are no other contractors that can meet the security requirements for both Rapid Gate or Customer required security and critical time lines set forth by this request. If there were, based on historical data, costs of the repairs would be significantly more than utilizing the BOS Contractor since they are already on site with all of the required resources to continue working to complete these repairs and any critical emergent repairs that may arise within the next thirty days.

It is not in the best interest of the Government to use a contractor besides the Base Operations Support Contractor for these critical repairs.

It is critical to NSB Kings Bay's mission that the above identified work be completed. All required multi- function services to be

performed under the authority requested by this J&A are critical requirements which the Navy needs in order to continue its mission. Due to their involvement in the FFP portion of the work, KBSS is presently the only known company that can perform the services above the contract FFP LOL without interruption. Additionally, KBSS possesses the manpower and skill levels to continue performance without a learning curve, break-in service, or additional phase-in/mobilization requirements. Award to any other source would result in substantial duplication of cost to the Government that is not expected to be recovered through competition and unacceptable delays in fulfilling the agency's requirements.

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable. Historical data has been referenced in preparation for this request. The proposed action will be synopsized on the Governmentwide Point of Entry (GPE) as a sole source modification to contract N69450-11-D-7578, Kings Bay Support Services, LLC, upon approval of this Justification and Approval for the reasons discussed in paragraph 5 above. As noted in paragraph 5 above, it is not practicable for any company other than Kings Bay Support Services to provide the required services.

7. Determination of Fair and Reasonable Cost. The Contracting Officer has determined the anticipated cost to the Government of the services covered by this J&A will be fair and reasonable. Each proposed action is priced separately and Government technical evaluation is completed with comparison to Independent Government Estimates or historical data.

8. Actions to Remove Barriers to Future Competition. The proposed contract modification represents an action in response to critical requirements for the continued mission at Kings Bay Naval Base. Exercise of the follow on competitively negotiated and awarded option will meet the needs for future requirements.

9. CONTRACTING POINT OF CONTACT. The point of contact at NAVFAC SE, PWD Kings Bay, GA. is John Peters, Contracting Officer, 912-573-4610, or e-mail john.peters2@navy.mil.