



**DEPARTMENT OF THE NAVY  
NAVAL FACILITIES ENGINEERING COMMAND SOUTHEAST  
JACKSONVILLE, FL 32212-0030**

JUSTIFICATION AND APPROVAL  
FOR USE OF OTHER THAN FULL AND OPEN COMPETITION

1. Contracting Activity. The contracting activity is the Naval Facilities Engineering Command Southeast (NAVFAC SE)
  
2. Description of the Action Being Approved. Award of a contract on a sole source basis for Regional Base Operations Support Services at Naval Air Station Jacksonville, Naval Station Mayport, Bureau of Medicine, and Blount Island Command. The contractor is IAP HILL, L.L.C., 7315 North Atlantic Avenue, Cape Canaveral, FL 32920.
  
3. Description of Supplies/Services. The BOS services to be performed include:
  - ❑ NAS Jacksonville - Facility Investment (facilities operation, sustainment, maintenance and repair), Utilities Maintenance and Operations (including electrical, steam, water, and waste water), Base Support Vehicles and Equipment (BSVE) Operation and Maintenance, and Environmental Services.
  
  - ❑ NS Mayport - Facility Investment (facilities operation, sustainment, maintenance and repair), Street Sweeping Service, Port Operations, Utilities Maintenance and Operations (including electrical, steam, water, and waste water), Base Support Vehicles and Equipment (BSVE) Operation and Maintenance, and Environmental Services.
  
  - ❑ Bureau of Medicine (BUMED) - Facility Investment (facilities operation, sustainment, maintenance and repair).
  
  - ❑ Blount Island Command (BIC) - Facility Investment (facilities operation, sustainment, maintenance and repair), Grounds Maintenance, Refuse Collection, Janitorial Service, Pest Control Service, Utilities Maintenance and Operations (including electrical), and Environmental Services.

The period of performance for this effort is six months, from 1 October 2010 to 31 March 2011, with one six-month option to extend the period of performance to 30 September 2011 if required. The estimated dollar values for the base and option period are shown in the table below:

	Base Period	Option	Total
FFP	Redacted	Redacted	Redacted
IDIQ	Redacted	Redacted	Redacted
Award Fee	Redacted	Redacted	Redacted
Total	Redacted	Redacted	Redacted

The resultant contract will be funded by the following types of funds:

- Operations & Maintenance, Navy
- Navy Working Capital Fund
- Defense Health Fund
- Military Construction, Navy
- Operations & Maintenance, Marine Corps
- Family Housing Operations & Maintenance, Navy

4. Statutory Authority Permitting Other Than Full and Open Competition. This acquisition will be negotiated pursuant to 10 USC 2304(c)(1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements, as implemented by Federal Acquisition Regulation (FAR) 6.302-1.

5. Rationale Justifying Use of Cited Statutory Authority. The follow-on procurement to the current contract N62467-00-D-2451 is currently in the acquisition planning phase. The current planned award date for the follow on action is the first quarter of Fiscal Year 2011. Changes in the acquisition review process, extensive changes to the Performance Work Statement (PWS), and ongoing discussions regarding the acquisition strategy for the follow-on contract have placed the follow on requirement behind its initial projected award date. It is critical to the overall Navy's mission that services under this contract be maintained until the follow-on contract can be awarded. All required base operations support services to be performed under the authority requested by this J&A are critical requirements which the Navy needs in order to continue its mission. IAP HILL, L.L.C., is presently the only known company that can perform these services without interruption until the follow-on acquisition can be awarded. IAP HILL, L.L.C., possesses the manpower and skill levels to continue performance without a learning curve, break-in service, or additional phase-in/mobilization requirements. Award to any other source would result in substantial duplication of cost to the Government that is not expected to be recovered through competition and unacceptable delays in fulfilling the agency's requirements.

The current contract, N62467-00-D-2451, was competed under full and open competition with three offers received.

The estimated cost for this action was derived by escalating the final option period rates under contract N62467-00-D-2451 by 3%.

It would take approximately one year from the date of Navy Peer Review completion to complete the pre-award and award process and bring together a work team that could provide the required level of expertise to perform these services without interruption under a competitive procurement. This estimate was derived utilizing the follow-on acquisition's Plan of Action and Milestones (POA&M) dates. The current contract expires on 30 September 2010. NAVFAC SE anticipates completion of the Navy Peer Review in February 2010. With the current POA&M dates, the follow-on procurement would be awarded in December 2010 with a phase-in period of 30-60 days required. The current estimated timeline represents an unacceptable gap in essential contract services of up to six months. The additional six-month option period is included to account to additional unforeseen circumstances that may arise during the pre-award, award and phase-in process.

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable. The proposed action will be synopsised on the Governmentwide Point of Entry (GPE) as sole source to IAP HILL, L.L.C., upon approval of this Justification and Approval. No additional market research was conducted because it is not practicable, for the reasons discussed in paragraph 5 above, for any company other than IAP HILL, L.L.C., to provide the required services. All interested parties will be directed to view the follow-on requirement posted on the GPE. The synopsis for the follow-on requirement is currently posted on the GPE.

7. Determination of Fair and Reasonable Cost. The Contracting Officer has determined the anticipated cost to the Government of the services covered by this J&A will be fair and reasonable. NAVFAC SE intends to issue a formal Request for Proposal (RFP) to the contractor. The contractor will be required to submit a price proposal with certified cost and pricing data in response to the RFP. The Government will evaluate the proposal and completion documentation of fair and reasonable pricing prior to award.

8. Actions to Remove Barriers to Future Competition. The follow-on competitive acquisition is currently planned with proposed award in the first quarter of Fiscal Year 2011.

9. CONTRACTING POINT OF CONTACT The point of contact at NAVFAC SE is Laura Hohbach, Contracting Officer, (904) 542-6739, or e-mail [laura.hohbach@navy.mil](mailto:laura.hohbach@navy.mil).

CERTIFICATIONS AND APPROVAL

TECHNICAL/REQUIREMENTS CERTIFICATION

I certify that the facts and representations under my cognizance which are included in this Justification and its supporting acquisition planning documents, except as noted herein, are complete and accurate to the best of my knowledge and belief.

Technical and Requirements Cognizance:

\_\_\_\_\_  
Signature                      Name (Printed)                      Phone No.                      Date

LEGAL SUFFICIENCY REVIEW

I have determined this Justification is legally sufficient.

\_\_\_\_\_  
Signature                      Name (Printed)                      Phone No.                      Date

CONTRACTING OFFICER CERTIFICATION

I certify that this Justification is accurate and complete to the best of my knowledge and belief.

\_\_\_\_\_  
Signature                      Name (Printed)                      Phone No.                      Date

ECHELON IV CHIEF OF THE CONTRACTING OFFICE CERTIFICATION

I certify that this Justification is accurate and complete to the best of my knowledge and belief.

\_\_\_\_\_  
Signature                      Name (Printed)                      Phone No.                      Date

ECHELON IV COMMANDING OFFICER CERTIFICATION

I certify that this Justification is accurate and complete to the best of my knowledge and belief.

\_\_\_\_\_  
Signature                      Name (Printed)                      Phone No.                      Date

ECHELON III CHIEF OF THE CONTRACTING OFFICE CERTIFICATION

I certify that this Justification is accurate and complete to the best of my knowledge and belief.

\_\_\_\_\_  
Signature                      Name (Printed)                      Phone No.                      Date

APPROVING OFFICIAL (NFAS 6.304)

Upon the basis of the above justification, I hereby approve, the solicitation of the proposed procurement(s) described herein using other than full and open competition, pursuant to the authority of 10 U.S.C. 2304 (c)(1)

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Signature                      Name (Printed)                      Phone No.                      Date